The Corporation of the City of St. Catharines, Ontario

Financial Statements

Year ended December 31, 2022

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Consolidated Financial Statements of

THE CORPORATION OF THE CITY OF ST. CATHARINES

And Independent Auditor's Report thereon

Year ended December 31, 2022

REPORT ON MANAGEMENT RESPONSIBILITY

The accompanying consolidated financial statements of The Corporation of the City of St. Catharines (the "City") are the responsibility of the City's management and have been prepared in accordance with Canadian Public Sector Accounting Standards established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada, as described in Note 1 to the consolidated financial statements.

The preparation of consolidated financial statements necessarily involves the use of estimates based on management's judgement, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

City management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements and reliable financial information is available on a timely basis for preparation of the consolidated financial statements. These systems are monitored and evaluated by management.

Council meets with management and the external auditors to review the consolidated financial statements and discuss any significant financial reporting or internal control matters prior to their approval of the consolidated financial statements.

The consolidated financial statements have been audited by KPMG LLP, independent external auditors appointed by the City. The accompanying Independent Auditor's Report outlines their responsibilities, the scope of their examination and their opinion on the City's consolidated financial statements.

Mat Siscoe Mayor / September 21, 2023

David Oakes Chief Administrative Officer September 21, 2023



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INDEPENDENT AUDITOR'S REPORT

To the Members of Council, Inhabitants and Ratepayers of The Corporation of the City of St. Catharines

Opinion

We have audited the consolidated financial statements of The Corporation of the City of St. Catharines (the "Corporation"), which comprise:

- the consolidated statement of financial position as at December 31, 2022
- the consolidated statement of operations and accumulated surplus for the year then ended
- the consolidated statement of changes in net financial assets for the year then ended
- the consolidated statement of cash flows for the year then ended
- and notes to the consolidated financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the "financial statements")

In our opinion, the accompanying financial statements present fairly, in all material respects, the consolidated financial position of the Corporation as at December 31, 2022, and its consolidated results of operations, its consolidated changes in net financial assets and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report.

We are independent of the Corporation in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

KPMG LLP, an Ontario limited liability partnership and member firm of the KPMG global organization of independent member firms affiliated with KPMG International Limited, a private English company limited by guarantee. KPMG Canada provides services to KPMG LLP.



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Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Corporation's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Corporation or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Corporation's financial reporting process.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

 Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.



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- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Corporation's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Corporation's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Corporation to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the group Corporation to express an opinion on the financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

KPMG LLP

Chartered Professional Accountants, Licensed Public Accountants St. Catharines, Canada September 21, 2023

Consolidated Financial Statements

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Consolidated Statement of Financial Position

Year ended December 31, 2022, with comparative information for 2021 (In thousands of dollars)

		2022		2021
Financial Assets				
Cash	\$	89,816	\$	108,787
Investments (note 2)	Ψ	43,024	Ψ	24,994
Taxes receivable		10,466		8,456
Accounts receivable		34,081		25,310
Inventories held for resale		168		117
Loans receivable (note 3)		630		845
Note receivable - St. Catharines Hydro Inc. (note 4)		7,754		7,754
Other asset (note 19)		369		7,185
Investment in St. Catharines Hydro Inc. (note 4)		103,764		105,472
		290,072		288,920
Liabilities				
Accounts payable and accrued liabilities (note 5)		44,018		49,557
Deferred revenue - obligatory reserve funds (note 6)		35,179		30,723
Other current liabilities		6,788		7,604
Post-employment benefits (note 7)		16,371		18,310
Other liabilities (note 9)		7,833		9,564
Landfill post-closure liability (note 16)		5,114		4,174
Net long-term liabilities (note 10)		113,376		113,463
		228,679		233,395
Net financial assets		61,393		55,525
Non-Financial Assets				
Tangible capital assets (schedule 1)		805,453		777,084
Inventories		2,013		1,781
Prepaid expenses		2,271		2,286
		809,737		781,151
Contractual obligations and commitments (note 14)				
Contingent liabilities (note 15)				
Subsequent event (note 22)				
Accumulated surplus (note 11)	\$	871,130	\$	836,676

Signed on by half of the City: Mayor

Chief Administrative Officer

Consolidated Statement of Operations and Accumulated Surplus

Year ended December 31, 2022, with comparative information for 2021 (In thousands of dollars)

	Budget		2022	2021
	(note 18)			
Revenue:				
Taxation	\$ 119,909	\$	122,775	\$ 116,504
User fees and charges	78,122		84,489	76,153
Government grants (note 17)	14,265		16,105	27,447
Interest and penalties	2,013		1,929	1,966
Investment income	1,510		3,286	1,434
Donations	66		1,290	700
Other	10,588		14,941	8,351
Developer contributed tangible capital assets Contributed tangible capital assets – Canada	-		1,173	5,098
Games Park (note 19) Equity income in St. Catharines	-		23,336	—
Hydro Inc. and interest income (note 4) Loss on disposal of tangible	4,227		4,067	18,970
capital assets	_		(1,037)	(206)
	230,700	<u>, </u>	272,354	 <u>(296)</u> 256,327
Expenses:				
General government	22,508		23,247	19,899
Protection to persons and property	36,624		36,145	35,422
Transportation services	60,008		58,968	54,257
Environmental services	59,218		53,364	53,762
Health services	2,699		2,721	2,793
Social and family services	[′] 519		925	364
Recreation and cultural services (note 19)	40,655		54,127	37,978
Planning and development	8,170		8,403	7,600
	230,401		237,900	212,075
Annual surplus	299		34,454	 44,252
Accumulated surplus, beginning of year	836,676		836,676	792,424
Accumulated surplus, end of year	\$ 836,975	\$	871,130	\$ 836,676

Consolidated Statement of Changes in Net Financial Assets

Year ended December 31, 2022, with comparative information for 2021 (In thousands of dollars)

	 2022	 2021
Annual surplus	\$ 34,454	\$ 44,252
Acquisition of tangible capital assets Amortization of tangible capital assets Loss on disposal of tangible capital assets Contributed tangible capital assets Proceeds on disposal of tangible capital assets Change in inventories Change in prepaid expenses	(37,286) 32,370 1,037 (24,509) 19 (232) 15	(39,674) 30,249 296 (5,098) 611 (228) (175)
	5,868	30,233
Net financial assets, beginning of year	55,525	25,292
Net financial assets, end of year	\$ 61,393	\$ 55,525

Consolidated Statement of Cash Flows

Year ended December 31, 2022, with comparative information for 2021 (In thousands of dollars)

		2022		2021
Cash provided by (used in):				
Operations:				
Annual surplus	\$	34,454	\$	44,252
Items not involving cash:		·	-	
Amortization of tangible capital assets		32,370		30,249
Loss on disposal of tangible capital assets		1,037		296
Contributed tangible capital assets		(24,509)		(5,098)
Equity income from St. Catharines Hydro Inc.		<u>(3,513)</u>		(18,416)
-		5,385		7,031
Change in non-cash assets and liabilities:		(= = (=)		
Change in taxes receivable		(2,010)		(1,529)
Change in accounts receivable		(8,771)		2,079
Change in loans receivable		215		81
Change in inventories, total		(283)		(199)
Change in other financial assets		6,816		(4,185)
Change in prepaid expenses		15		(175)
Change in accounts payable and accrued liabilities		(5,539)		9,316
Change in deferred revenue - obligatory reserve funds		4,456		1,001
Change in other current liabilities		(816)		1,080
Change in post-employment benefits		(1,939)		217
Change in landfill post-closure liability		940		1,336
		(6,916)		9,022
Net increase in cash from operations		32,923		60,305
Capital:				
Acquisition of tangible capital assets		(37,286)		(39,674)
Proceeds on disposal of tangible capital assets		19		611
Net decrease in cash used in capital activities		(37,267)		(39,063)
Investing:				
Dividends received from St. Catharines Hydro Inc.		5,221		4,125
Change in investments		(18,030)		5,144
Net (decrease) increase in cash from investing activities		(12,809)		9,269
Financing				
Repayment of NHS obligation		(1,731)		(1,648)
Long-term debt issued		15,000		8,500
Long-term debt repaid		(15,087)		(13,945)
Net decrease in cash used in financing activities	<u></u> .	(1,818)		(7,093)
(Decrease) increase in cash		(18,971)		23,418
Cash, beginning of year		108,787		85,369
Cash, end of year	\$	89,816	\$	108,787

Notes to Consolidated Financial Statements

Year ended December 31, 2022 (In thousands of dollars)

The Corporation of the City of St. Catharines (the "City") is a municipality in the Province of Ontario that provides municipal services such as fire, public works, planning, parks and recreation, library and other general government operations.

1. Significant accounting policies:

The consolidated financial statements of the City are prepared in accordance with Canadian Public Sector Accounting Standards as recommended by Canadian Public Sector Accounting Board ("PSAB"). Significant accounting policies adopted by the City are as follows:

- (a) Basis of consolidation:
 - (i) These consolidated financial statements reflect the assets, liabilities, revenues, expenses and reserve balances of the reporting entity. The reporting entity is comprised of all commissions, committees and local boards accountable for the administration of the City's financial affairs and resources to the City and which are owned or controlled by the City, except for the City's government business enterprise, St. Catharines Hydro Inc., which is accounted for on the modified equity basis of accounting as described below. These reporting entities include:
 - St. Catharines Public Library Board
 - St. Catharines Downtown Association
 - St. Catharines Transit Commission
 - FirstOntario Performing Arts Centre

Interdepartmental and inter-organizational transactions and balances between these organizations are eliminated.

St. Catharines Hydro Inc. (the "Company") is accounted for on a modified equity basis, consistent with the accounting treatment for government business enterprises. Under the modified equity basis, the business enterprise's accounting principles are not adjusted to conform with those of the City, and inter-organizational transactions and balances are not eliminated. The City recognizes its equity interest in the annual income or loss of the Company in its Consolidated Statement of Operations and Accumulated Surplus with a corresponding increase or decrease in its investment asset account. Any dividends that the City receives from the Company are reflected as reductions in the investment asset account.

(ii) Partial-consolidated entities:

The Niagara District Airport Commission is operated with a joint local board and is proportionately consolidated. The City's share is 55%.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

1. Significant accounting policies (continued):

- (a) Basis of consolidation (continued):
 - (ii) Partial-consolidated entities (continued):

The Canada Games Park (the "Park") is owned by the City of St. Catharines, City of Thorold, Region of Niagara and Brock University under a Consortium and Co-Tenancy Agreement and commenced operations on January 1, 2022. Each of the four consortium members have a 25% ownership interest. The Park is accounted for under the proportionate consolidation method.

(iii) Accounting for Region and School Board transactions:

The taxation, other revenues, expenses, assets and liabilities with respect to the operations of the school boards and the Regional Municipality of Niagara are not reflected in these consolidated financial statements.

(iv) Trust funds:

Trust funds and their related operations are not included in these consolidated financial statements.

(b) Basis of accounting:

The City follows the accrual method of accounting for revenues and expenses. Revenues are recognized in the year in which they are earned and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and creation of a legal obligation to pay.

(c) Investments:

Investments are carried at amortized cost. Discounts and premiums arising on the purchase of these investments are amortized over the term of the investments. When there has been a loss in value that is other than a temporary decline in market value, the respective investment is written down to recognize the loss.

(d) Loans and note receivable:

Loans and note receivable are initially reported on the Consolidated Statement of Financial Position at cost. Recoverability is assessed annually and a valuation allowance is recorded when recoverability is impaired. The note receivable is written off when it is no longer recoverable. Recoveries of loans and note receivable previously written off are recognized as revenue in the year received. Interest revenue is recognized as it is earned. Loans and note receivable with significant concessionary terms, such as non-interest bearing notes, are accounted for as a grant and presented as an expense in the Consolidated Statement of Operations and Accumulated Surplus.

(e) Non-financial assets:

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year, and are not intended for sale in the ordinary course of operations.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

1. Significant accounting policies (continued):

- (e) Non-financial assets (continued):
 - (i) Tangible capital assets:

Tangible capital assets are recorded at cost. Cost includes all directly attributable expenditures in the acquisition, construction, development and/or betterment of the asset required to install the asset at the location. Amortization is recorded to reflect the cost, net of anticipated residual value, associated with the use of the asset in providing government services on a straight-line or declining balance basis over the estimated useful life of the asset. Assets under construction are not amortized until the asset is available for productive use, at which time they are capitalized. Gains and/or losses on the disposal of an asset are recorded on the Consolidated Statement of Operations and Accumulated Surplus as gain/loss on disposal of tangible capital assets.

Tangible capital assets received as contributions are recorded at their fair market value at the date of receipt and are also recorded as revenue. Similarly, transfer of assets to third parties are recorded as an expense equal to the net book value of the asset as at the date of transfer. The historical cost of works of art or historical treasures has not been assigned to these assets nor disclosed in the consolidated financial statements.

Asset class	Basis	Years
General assets:		
Land		Nil
Land improvements	Straight-line and	
·	declining balance	10 to 75
Buildings and building		
improvements	Straight-line	10 to 75
Machinery and equipment	Straight-line	3 to 75
Furniture and fixtures	Straight-line	5 to 100
Information technology	Straight-line	3 to 12
Vehicles	Straight-line	5 to 20
Infrastructure:		
Land		Nil
Land improvements	Straight-line and	
	declining balance	5 to 50
Buildings and building		
improvements	Straight-line	10 to 100
Machinery and equipment	Straight-line	5 to 40
Information technology	Straight-line	3 to 12
Vehicles	Straight-line	7 to 15
Linear	Straight-line and	
	declining balance	10 to 100

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

1. Significant accounting policies (continued):

- (e) Non-financial assets (continued):
 - (ii) Inventories:

Inventories are recorded at the lower of cost and replacement cost.

(f) Deferred revenue:

Deferred revenue represents user charges and fees which have been collected but for which the related services have yet to be performed. These amounts will be recognized as revenues in the fiscal year the services are performed.

Deferred revenue – obligatory reserve funds represent development charge contributions, payments in lieu of parking and parkland and gas tax, levied or received under authority of federal and provincial legislation and City by-laws. These amounts have been collected but the related services have yet to be performed. These amounts will be recognized as revenue in the fiscal year the services are performed.

(g) Other income:

Other income is recognized as revenue when the service is performed.

(h) Investment income:

Investment income earned on surplus current funds, capital funds, reserve and reserve funds other than obligatory reserve funds (deferred revenue) are reported as revenue in the period earned. Investment income earned on obligatory reserve funds is added to the reserve balance and forms part of the related deferred revenue.

(i) Taxation revenue:

Taxes receivables and tax revenue are recognized when they meet the definition of an asset, the tax is authorized and the taxable event has occurred.

(j) Post-employment benefits:

The City provides certain employee benefits which will require funding in future periods. These benefits include extended health and dental benefits for early retirees. The costs of life insurance and extended health and dental benefits are actuarially determined using management's best estimate of salary escalation, health care cost trends, earned days accumulated for certain employees payable at retirement, long term inflation rates and discount rates.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

1. Significant accounting policies (continued):

(k) Contaminated sites:

Contamination is a result of contamination being introduced into the air, soil, water or sediment of a chemical, organic, radioactive material or live organism that exceeds an environmental standard. The liability is recognized net of any expected recoveries. A liability for remediation of contaminated sites is recognized when all of the following criteria are met:

- i. an environmental standard exists;
- ii. contamination exceeds the environmental standard;
- iii. the City is directly responsible or accepts responsibility;
- iv. it is expected that future economic benefits will be given up; and
- v. a reasonable estimate of the amount can be made.

The liability is estimated based on information that is available when the financial statements are prepared. It is based upon the costs directly attributable to the remediation activities required using a present value measurement technique.

(I) Landfill post-closure care:

The City recognizes a liability for the post-closure care of landfills under its control based on the estimated total expenditure associated with post-closure care activities, discounted to year-end. Post-closure care is estimated to be required for the contaminating lifespan of landfill sites, which as at December 31, 2022 is estimated at 25 years remaining. Disbursements made related to post-closure care costs are charged against the liability in the Consolidated Statement of Financial Position. Changes in assumptions resulting in changes to the liability are expensed in the Consolidated Statement of Operations and Accumulated Surplus.

(m) Government transfers:

Government transfers are recognized in the consolidated financial statements in the period in which the transfer is authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be made, except when and to the extent that stipulations associated with the transfer give rise to a liability. Government transfers that meet the definition of a liability are recognized as revenue as the liability is extinguished. Government transfers made by the City are recognized as expenses once the grant is paid.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

1. Significant accounting policies (continued):

(n) Use of estimates:

The preparation of the consolidated financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the dates of the consolidated financial statements, and the reported amounts of revenues and expenses during the year. Accounts subject to significant estimates include accounts receivable, tangible capital assets, accounts payable and accrued liabilities, employee future benefits, and landfill post-closure liability. These estimates and assumptions are based on management's best information and judgement and may differ significantly from actual results.

2. Investments:

The market value of investments approximate cost given the nature of investments held by the City, being mainly Guaranteed Investment Certificates.

3. Loans receivable:

The City has the ability to recover costs related to the extension of municipal services from property owners through local improvement charges. Property owners may pay amounts in full, or they can choose to pay over a set period of time.

The current loans receivable, related to infrastructure improvements on Fourth Avenue South, are reported at cost, net of a valuation allowance of \$nil (2021 - \$nil). All loans bear interest at 2.0% and are repayable over a ten-year period commencing on the date of connection.

Scheduled principal repayments to the City are as follows:

2023 2024 2025 Thereafter	\$ 56 57 59 458
Total	\$ 630

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

4. Investment in St. Catharines Hydro Inc.:

		2022		2021
Statement of financial position:				
Current assets	\$	9,847	\$	8,520
Investments	•	110,526	•	113,700
Capital assets		13,151		13,497
Deferred tax asset		72		67
Total assets		133,596		135,784
Current liabilities		717		339
Long-term note payable***		7,754		7,754
Deferred tax liability		21,361		22,219
Total liabilities		29,832		30,312
Shareholder's equity	\$	103,764	\$	105,472
		2022		2021
Statement of comprehensive income				
Revenue (including income tax recovery)	\$	8,637	\$	25,815
Expenses (including income tax provision)		5,124		7,399
Net income		3,513		18,416
	\$	3,513	\$	18,416

The equity in St. Catharines Hydro Inc.:

	2022	2021
Opening balance Comprehensive income Dividends received	\$ 105,472 3,513 (5,221)	\$ 91,181 18,416 (4,125)
Total assets and regulatory balances	\$ 103,764	\$ 105,472

*** The \$7,754 long-term note payable above by St. Catharines Hydro Inc. is due to the City and bears interest at 7.15% with no fixed terms of repayment and is unsecured. The City has agreed not to call the note prior to January 1, 2024. During the year, the City received \$554 (2021 - \$554) in interest on the outstanding notes receivable. The interest income of \$554 is included in equity income in St. Catharines Hydro Inc. on the Consolidated Statement of Operations and Accumulated Surplus.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

5. Accounts payable and accrued liabilities:

The accounts payable balance is as follows:

	 2022	 2021
Trade accounts payable	\$ 9,358	\$ 10,527
Payables to other governments	6,660	13,276
Payables to school boards	335	37
Tax Allowance	8,939	8,242
Special deposits	5,649	4,285
Accrued wages and benefits	4,723	3,413
Debenture interest	492	1,005
AD&D arbitration liability	2,174	1,938
Other	5,688	6,834
Total	\$ 44,018	\$ 49,557

6. Deferred revenue – obligatory reserve funds:

The deferred revenues – obligatory reserve funds reported on the Consolidated Statement of Financial Position are made up of the following:

	2021	Externally restricted inflows	 Revenue earned	2022
Import and development	\$ 4,038	\$ 635	\$ (181)	\$ 4,492
Subdivider deposits	530	176	(31)	675
Planning Act	6,820	773	(780)	6,813
Future sidewalks	1,405	59	(171)	1,293
Gasoline tax – provincial	3,312	2,743	(1,834)	4,221
Canada Community-Building Fund				
(formerly Gasoline tax – federal)	14,618	4,648	(1,581)	17,685
Total	\$ 30,723	\$ 9,034	\$ (4,578)	\$ 35,179

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

7. Post-employment benefits:

The City provides certain employee benefits which will require funding in future periods. Under the sick-leave benefit plan, unused sick leave can accumulate and employees may become entitled to a cash payment when they leave the City's employment. The most recent actuarial valuation was completed for the year-ended December 31, 2022.

The City pays certain medical, dental and life insurance benefits on behalf of its retired employees. The City recognizes these post-retirement costs in the period in which the employees render the services. The accrued benefit obligation was determined by actuarial valuation using a discount rate of 4.60% (2021 - 2.90%).

The City has established a reserve for the accumulated sick leave liability. The balance as at December 31, 2022 is \$971 (2021 - \$1,207).

	 2022	 2021
Accrued benefit obligation, beginning of year	\$ 18,407	\$ 18,296
Interest	528	541
Payments	(1,675)	(1,566)
Current service cost - benefits	1,271	1,136
Curtailment	(1,097)	_
Actuarial gain in year	 (3,226)	 _
	14,208	 18,407
Unamortized actuarial gain (loss)	2,163	(97)
Liability, end of year	\$ 16,371	\$ 18,310

Amortization of the net actuarial gain (2021 – loss) of \$966 (2021 - \$60) has been included in expenses on the Consolidated Statement of Operations and Accumulated Surplus. The main actuarial assumptions employed for the valuation are as follows:

General Inflation - Future general inflation levels, as measured by changes in the Consumer Price Index ("CPI"), were assumed at 2.00% in 2023 and thereafter.

Medical Costs - Medical costs were assumed to increase at a rate of 7.30%, downgrading to 4.50% by 2043.

Dental Costs - Dental costs were assumed to increase at a rate of 4.50% in 2023.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

8. Credit facility:

The City has an authorized operating loan due on demand of \$20 million bearing interest at prime less 0.75% to assist with general operating requirements and to finance current expenditures. The credit facility is unsecured and due on demand. As at December 31, 2022, no credit has been drawn upon (2021 - \$nil).

9. Niagara Health System ("NHS") obligation:

The City, by way of Council motion and agreement with NHS, has agreed to contribute to the construction of the NHS hospital complex located in St. Catharines. The City agreed to contribute a total of \$31,200 payable annually in the amount of \$2,209 until 2026. In order to fund the contribution, the City has approved a special hospital tax levy in the amount of \$2,209 until 2026.

Remaining principal payments are as follows:

	\$ 7,833
Interest	(1,003)
	8,836
2026	 2,209
2025	2,209
2024	2,209
2023	\$ 2,209

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

10. Net long-term liabilities:

(a) The balance of net long-term liabilities reported on the Consolidated Statement of Financial Position is made up of the following:

	 2022	 2021
Serial debentures issued by Region of Niagara,		
beginning of year	\$ 106,119	\$ 111,383
Less: principal repayment	(14,906)	(13,764)
Add: new debt issued	15,000	8,500
Total serial debentures	106,213	 106,119
Sinking fund debenture, beginning on year	9,333	9,333
Less: Sinking fund assets	(2,170)	(1,989)
Total sinking fund debenture	 7,163	 7,344
Net long-term debentures, end of year	\$ 113,376	\$ 113,463

Interest rates on serial debentures range from 1.25% to 4.93%.

2023	\$ 14,	866
2024	13,	975
2025	12,	518
2026	11,	465
2027	10,	514
Thereafter	50,	038
· · · · · · · · · · · · · · · · · · ·	\$ 113,	376

(b) The long-term liabilities in (a) issued in the name of the City approved after January 1, 1993 have been approved by by-law. The annual principal and interest payments required to service these liabilities are within the annual debt repayment limit prescribed by the Ministry of Municipal Affairs and Housing.

(c) Interest expense on long-term debt amounted to \$3,869 (2021 - \$3,991).

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

11. Accumulated surplus:

		2022	2021
Invested in tangible capital assets	\$	805,453	\$ 777,084
Unexpended capital financing	·	19,755	12,025
Operating fund		15,624	12,017
Reserves and reserve funds		63,159	62,837
Other asset (note 19)		369	7,185
Equity in St. Catharines Hydro Inc. (note 4)		111,518	113,226
		1,015,878	 984,374
Amounts to be recovered:			
Post-employment benefits		(16,403)	(18,356)
Landfill post-closure liability		(5,114)	(4,174)
Net long-term liabilities		(115,398)	(115,604)
Hospital obligation		(7,833)	(9,564)
		(144,748)	(147,698)
	\$	871,130	\$ 836,676

(a) Operating fund balance:

	 2022	 2021
To be applied in the following year to operations: Operating fund First Ontario Performing Art Centre Airport commission To be applied to water operations for the	\$ 4,301 38 466	\$ 2,430 30 437
following year	10,819	9,120
	\$ 15,624	\$ 12,017

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

11. Accumulated surplus (continued):

(b) Reserves and reserve fund balances:

		2022		2021
Reserves set aside by council for specific purposes:				
Replacement of equipment	\$	5,735	\$	7,062
Cumulative sick leave	¥	971	•	1,207
Library purposes		4,460		5,232
Encumbrances		8,663		10,369
Building improvements		3,148		2,604
Cemetery		19		19
Hydro funds		302		1,836
Winter control		1,510		1,510
Tax rate stabilization		6,596		4,284
Infrastructure levy		3,229		3,428
Litigation/insurance		724		739
Election reserve		206		650
Meridian Centre capital		425		425
				7,225
Community Improvement Plan funds		7,721		633
Sewer capital		4,100 30		30
FAIR program				
Fallen Worker Memorial		235		235
Green Initiatives		829		372
FirstOntario Performing Arts Centre capital		526		397
Port Dalhousie piers		100		-
Tax levy capital		94		—
Development charge exemption		32		
		49,655		48,257
Reserve funds set aside by council for specific purpose	es:			
Actifest		6		6
Business improvement purposes		259		100
Civic Project Fund		9,122		9,733
Mausoleum		738		568
St Catharines Transit Commission reserves		1,247		2,806
Parking		1,202		982
FirstOntario Performing Arts Centre		552		369
Parks		19		16
Canada Games Park capital		369		_
Canada Games Park operating		(10)		
		13,504		14,580
	\$	63,159	\$	62,837

....

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

12. Trust funds:

Trust funds administered by the City amounting to \$10,436 (2021 - \$10,150) have not been included in the Consolidated Statement of Financial Position nor have their operations been included in the Consolidated Statement of Financial Activities.

13. Pension agreements:

The City makes contributions to the Ontario Municipal Employees Retirement System ("OMERS"), which is a multi-employer plan, on behalf of 1,016 members of its staff. The plan is a defined benefit plan which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay. As OMERS Is a multi-employer plan, any pension plan surpluses or deficits are a joint responsibility of all Ontario municipalities and their employees. The OMERS pension plan has a deficit of \$6.5 billion as of December 31, 2022 (2021 - \$3.1 billion).

The amount contributed to OMERS for 2022 was \$5,246 (2021 - \$5,200) for current service and is included as an expense in the Consolidated Statement of Operations and Accumulated Surplus.

There was no change in contribution rates in 2022. OMERS expects the contribution and policy changes to return the plan to a fully funded position by 2025, if not sooner.

14. Contractual obligations and commitments:

Capital expenditures:

The estimated future capital expenditures based on projects in progress at December 31, 2022 is approximately \$56,934 (2021 - \$51,222) after deducting the expenditures incurred as at December 31, 2022. These projects will be financed by unexpended capital financing, grants, subsidies and long-term liabilities in future years.

15. Contingent liabilities:

From time to time, the City is subject to claims and other lawsuits that arise in the ordinary course of operations, some of which may seek damages in substantial amounts, including punitive or extraordinary damages. These claims may be covered by the City's insurance up to a maximum of \$20 million per occurrence. Liability for these claims and lawsuits are recognized to the extent that the probability of a loss is likely and it is estimable provided the claim is in excess of the City's established deductibles on insurance coverage.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

16. Landfill post closure liability:

The City is responsible for monitoring several landfill sites which were closed in prior years. The liability for post-closure care has been recognized based on monitoring costs expected to be incurred over the period of required monitoring ending in 2046 and have been inflation adjusted at 5.4% (2021 - 4.0%) per annum. These costs were then discounted to December 31, 2022 using a discount rate of 4.6% (2021 - 2.9%).

The total monitoring costs are estimated to be \$9,332 (2021 - \$6,039) over the estimated monitoring period before applying the discount rate. The liability for post-closure as at December 31, 2022 is \$5,114 (2021 - \$4,174). Estimated annual expenditures for post-closure care are \$185 (2021 - \$145) and are expected to be incurred for the next 25 years.

17. Government transfers:

The government transfers reported on the Consolidated Statement of Operations and Accumulated Surplus are:

		Budget		2022		2021
Municipal grants:						
Region of Niagara	\$	—	\$	12	\$	(623)
Provincial grants:						
Ontario Municipal Partnership Fund		310		310		365
Safe Restart		_		—		3,668
Safe Restart – Transit		_		2,558		5,413
Provincial gas tax		2,061		1,834		1,995
Planning and Development		207		1,280		318
Other Provincial Grants		514		1,337		1,192
		3,092		7,319		12,951
Federal grants:		·				
Canada Community-Building Fund		1,581		1,581		6,896
Investing in Canada Infrastructure Progra	am	9,192		6,407		7,149
Other Federal Grants		400		786		1,074
		11,173		8,774		15,119
Total revenues	\$	14,265	\$	16,105	\$	27,447
	<u> </u>	,		<u>·</u>		<u> </u>
Expenses: Charitable and non-profit organizations	\$	400	\$	440	\$	432
	<u> </u>		¥		•	
Total expenses	\$	400	\$	440	\$	432

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

18. Budget figures:

The Budget data presented in these consolidated financial statements are based upon the 2022 operating and capital budgets approved by Council on December 13, 2021 and November 29, 2021 respectively. The City does not budget for amortization and, as a result, amortization is included based on actual cost. The chart below reconciles the approved budget to the budget figures reported in these consolidated financial statements.

Revenue: Operating budget as approved	\$	126,316
Add:	Ψ	120,010
Revenue in expense departments		17,650
Parking revenues		2,792
Water and wastewater revenues		56,674
Transit revenue		2,209
Library revenue		11,450
Airport revenue		324
Grants in capital budget		522
Hospital Levy		13,275
CIP expenses in revenue budget		1,250
Less:		•
Transfers from reserve in revenue budget		(1,762)
Total budgeted revenue		230,700
Expenses:		
Operating budget as approved	\$	126,316
Add:		
Revenue included in expense departments		17,649
Amortization - City		32,371
Transfers from reserve		3,745
Water and wastewater expenses		57,649
Parking expenses		3,479
Transit expenses		27,590
Library expenses		5,596
Airport expenses		485
BIAs expenses		373
Hospital Interest Expense		478
CIP expenses included in revenue		1,250
Employee future benefits and closed landfill liability		1,152
Less: Debt principal poymente		(14 000)
Debt principal payments		(14,808) (181)
Transfer to sinking fund Transfers to reserve		(2,580)
Transfer to transit		(14,044)
Transfer to library		(5,876)
Transfer to airport		(3,876) (246)
Transfer to FOPAC		(1,716)
Transfer to capital		(1,099)
Water and wastewater capital		(7,182)
Total budgeted expenses		230,401
Budgeted surplus	\$	299

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

19. Investment in Canada Games Park:

The City entered into a Consortium agreement with the Regional Municipality of Niagara, City of Thorold and Brock University (together with the City, the "Consortium") for the construction of Canada Games Park. The Park commenced operations on January 1, 2022 and construction was substantially completed on February 7, 2022. The City has a 25% ownership in the Park and is a one-third operating partner of the facility. The City's proportionate share of the results of the Canada Games Park including impact of eliminating entries is as follows:

		2022
Consolidated statement of financial position:		
Cash	\$	43
Accounts receivable	Ŷ	73
Total financial assets		116
Accounts payable and accrued liabilities		77
Other current liabilities		53
Total liabilities		130
Tangible capital assets		25,442
Prepaid expenses		3
Total non-financial assets		25,445
Accumulated surplus	\$	25,431
		2022
Consolidated statement of operations and accumulated surplus:		
Donations	\$	169
Other		331
Contributed tangible capital assets – Canada Games Park		23,336
Total revenue		23,836
		(1,595
Recreational and culture services		(1,000
Recreational and culture services		(1,595)

As part of the Consortium and Co-tenancy Agreement for the Park, the City is required to deposit on each anniversary date of project completion, it's proportionate share (25%) of the capital reserve. The reserve fund is held in trust by the Regional Municipality of Niagara. During the year, the City contributed \$369 (2021 - \$nil) to the capital reserve and is recorded in Other Assets on the Consolidated Statement of Financial Position.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

19. Investment in Canada Games Park (continued):

In the prior year, the City recorded \$7,185 in Other Assets related to the City's overall \$10 million capital commitment to the Canada Games Park. Once construction was substantially complete on February 7, 2022, the total asset of \$10 million was transferred to the Canada Summer Games Consortium. The City has included the amount in Recreational and Culture Services expense in the Consolidated Statement of Operations and Accumulated Surplus during fiscal 2022.

20. Segmented reporting:

The City of St. Catharines is a lower-tier City that provides a wide range of services to its citizens. Segments include General Government, Protection, Transportation, Environmental and Recreation and Culture. Major services and activities provided by each segment are as follows:

(a) General Government:

Reported in the General Government functional area are the combined functions of general government, health services, social and family services and planning and development.

General Government includes services relating to governance, corporate management and program support. These are the combined services of the CAO's office, Financial Management, Legal and Corporate Support Services departments.

Health Services includes the administration, operation and maintenance of City cemeteries. Also included here is the City's commitment to the Niagara Health System hospital.

Social and Family Services includes the administration, operation and maintenance of seniors programs and facilities.

Planning and Development Services includes services relating to the Official Plan, zoning, community improvement, the attraction and retention of new and existing businesses and tourism. Also included here are the services provided by the Downtown Association Business Improvement Area.

The mandate of this functional area is to provide political governance, administrative executive management and those expenses and revenues which are corporate in nature and cannot be easily apportioned to other departments. Reported in this functional area are departments such as Council, Clerks, CAO, Finance, Human Resources, Legal, Information Systems and Capital Assets.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

20. Segmented reporting (continued):

(b) Protection to Persons and Property:

Reported in the Protection to Persons and Property functional area are services relating to fire suppression, prevention, training and communication, the issuance of permits, building inspections and property standards, enforcement of applicable municipal bylaws and technical analysis and recommendations for proposed and existing developments.

(c) Transportation Services:

Reported in the Transportation Services functional area are services relating to the construction, rehabilitation and maintenance of City's road and sidewalk network, winter control, parking and parking enforcement and street lighting. Also included are Urban Transit Services and Paratransit Services provided by the St. Catharines Transit Commission and the City's portion of the Niagara District Airport.

(d) Environmental services:

Reported in the Environmental Services functional area are services relating to the construction, rehabilitation and maintenance of the City's storm sewer, sanitary sewer and waterline network, pollution control, environmental monitoring and the implementation of environmental programs.

(e) Recreation/Culture Services:

Reported in the Recreation/Cultural Services functional area are services relating to the administration, operations and maintenance of the City's parks, recreation facilities and programs, museum, heritage facilities and cultural programs. Also included are services provided by the St. Catharines Public Library Board, FirstOntario Performing Arts Centre and Canada Games Park.

For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. Certain allocation methodologies are employed in the preparation of segmented financial information. Taxation is allocated to segments based on the segment's budgeted net expenditure. User charges and other revenue have been allocated to the segments based upon the purpose for which the transfer was made. Development charges earned and developer contributions received were allocated to the segment for which the charge was collected. The accounting policies used in these segments are consistent with those followed in preparation of the consolidated financial statements as disclosed in note 1.

Note 20 – Segmented reporting

Year ended December 31, 2022

2022	-	General						F	Recreation/	
	Go	overnment	 Protection	Tra	nsportation	Er	vironment		Culture	 Total
Revenue:										
Taxation	\$	27,288	\$ 33,006	\$	27,931	\$	2,503	\$	29,647	\$ 120,375
Taxation from other governments		544	658		557		50		591	2,400
User fees and charges		5,689	1,316		15,904		58,101		3,479	84,489
Government grants		1,794	48		12,132		754		1,377	16,105
Interest and penalties		437	529		448		40		475	1,929
Investment income		909	774		687		59		857	3,286
Donations		482	_		_		_		808	1,290
Other (including developer contributed TCA))	975	3,412		2,605		487		31,971	39,450
Equity income in St. Catharines			·						·	
Hydro Inc. and interest income		4,067	_		_		_			4,067
Loss on disposal of tangible capital assets		(24)			(314)		(258)		(441)	(1,037
Total revenues		42,161	39,743		59,950		61,736		68,764	 272,354
Expenses:										
Salaries and wages		19,116	31,284		26,826		6,355		19,577	103,158
Operating materials and supplies		7,315	1,849		11,857		35,316		20,069	76,406
Contracted services		5,046	1,367		5,646		2,951		4,397	19,407
Rents and financial expenses		681	· _		113		´3		275	1,072
Interfunctional transfers		(545)	364		(1,459)		1,640			· –
External transfer		1,341	_				_		80	1,421
Amortization		1,622	1,118		14,655		6,768		8,207	32,370
Debt service		720	163		1,330		331		1,522	4,066
Total expenses		35,296	 36,145		58,968		53,364		54,127	237,900
Annual surplus	\$	6,865	\$ 3,598	\$	982	\$	8,372	\$	14,637	\$ 34,454

Note 20 – Segmented reporting (continued)

Year ended December 31, 2022

2021	General									
Go	vernment	· · ·	Protection	Transportation		Er	vironment	 Culture		Total
Revenue:										
Taxation \$	26,467	\$	25,782	\$	32,969	\$	2,282	\$ 26,581	\$	114,081
Taxation from other governments	562		548		700		48	565		2,423
User fees and charges	4,604		1,381		11,354		57,175	1,639		76,153
Government grants	5,441		3,135		17,050		665	1,156		27,447
Interest and penalties	456		444		569		39	458		1,966
Investment income	454		269		351		24	336		1,434
Donations	9		_		3		_	688		700
Other (including developer contributed TCA)	682		3,063		1,617		4,779	3,308		13,449
Equity income in St. Catharines					,		,			
Hydro Inc. and interest income	18,970		_		_		_	_		18,970
Gain (loss) on disposal of tangible capital assets	293		_		_		(88)	(501)		(296)
Total revenues	57,938		34,622		64,613		64,924	 34,230		256,327
Expenses:										
Salaries and wages	17,863		29,250		27,153		6,556	16,712		97,534
Operating materials and supplies	5,619		1,649		9,814		36,017	8,832		61,931
Contracted services	3,250		1,874		4,393		2,908	3,130		15,555
Rents and financial expenses	274		224		436		2	206		1,142
Interfunctional transfers	(455)		1,107		(2,194)		1,542	_		,
External transfer	1,661		_				_	12		1,673
Amortization	1,606		1,171		13,551		6,385	7,536		30,249
Debt service	838		147		1,104		352	1,550		3,991
Total expenses	30,656		35,422		54,257		53,762	37,978	_	212,075
Annual surplus (deficit) \$	27,282	\$	(800)	\$	10,356	\$	11,162	\$ (3,748)	\$	44,252

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Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022 (In thousands of dollars)

21. COVID-19:

The COVID-19 pandemic continued to result in governments worldwide, including the Canadian, Ontario and municipal governments, to enact emergency measures to combat the spread of the virus in 2022. These measures, which include the implementation of travel bans, self-imposed quarantine periods and social distancing, have caused material disruption to businesses globally and in Ontario resulting in an economic slowdown. Governments and central banks have reacted with significant monetary and fiscal interventions designed to stabilize economic conditions however the success of these interventions is not currently determinable.

The City declared a state of emergency under the Emergency Management Act Ontario, on April 3, 2020. The declaration of a state of emergency provided the Mayor with the ability to take action and make orders, as necessary, to protect the health, safety and welfare of residents. Throughout 2020 and 2021, the City took extraordinary measures to support its residents through various financial relief measures such as waiving fines and penalties on overdue balances and waiving parking fees in City owned parking lots. The City ended the state of emergency on March 15, 2022. The City continues to monitor the advice and recommendations from public health and the Province of Ontario. The ultimate duration and magnitude of the impact on the City, surrounding economy and services are not known at this time, however the impact on the City in the foreseeable future is not expected to be significant.

During the year, the City received \$2,558 (2021 - \$9,081), as described in note 17, under the Province of Ontario's Safe Restart funding initiative to support operating and transit pressures faced as a result of the COVID-19 pandemic.

22. Subsequent event:

Subsequent to year end, the St. Catharines Transit Commission amalgamated with the Niagara Falls Transit, Welland Transit and Fort Erie Transit systems into the Niagara Transit Commission. Effective January 1, 2023 the assets and liabilities of the St. Catharines Transit Commission along with the St. Catharines Transit Commission reserve fund of \$1,247 were transferred to Niagara Transit Commission who effectively will perform all public transportation services for the Niagara Region.

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Schedule 1 - Tangible Capital Assets

Year ended December 31, 2022 (In thousands of dollars)

2022	Cost						Accumulated amortization							
	Balance, beginning	A del:4: a a	Diez		Balance, end		Balance, beginning	Americation		Deletione	Balance, end		Total	
	of year	Additions	Disp	sais	of year		of year	Amortization		Deletions	of year		Total	
General:														
Land \$	42,877	\$ 10)\$	-	\$ 42,887	\$	-	\$ –	\$	_	\$ –	\$	42,887	
Land improvements	78,123	9,481		577	87,027		37,388	2,225		504	39,109		47,918	
Buildings, improvements														
and components	256,835	25,798		,142	281,491		76,637	6,814		757	82,694		198,797	
Machinery and equipment	26,395	1,554	ļ -	,465	26,484		16,284	1,730		1,433	16,581		9,903	
Furniture and fixtures	11,424	219)	35	11,608		5,717	625		35	6,307		5,301	
Information technology	14,237	1,740	1	356	15,621		9,426	1,685		354	10,757		4,864	
Vehicles	58,516	8,228	; <u>∠</u>	,296	62,448		35,617	3,702		4,296	35,023		27,425	
	488,407	47,030) 7	,871	527,566		181,069	16,781		7,379	190,471		337,095	
Infrastructure:														
Land	2,280	-	-	_	2,280		-	_		_	-		2,280	
Land improvements	13,177	1,931		68	15,040		4,169	303		68	4,404		10,636	
Buildings, improvements														
and components	35,480	6,155	j	-	41,635		13,005	1,149		_	14,154		27,481	
Machinery and equipment	26,653	437		225	26,865		12,820	1,381		140	14,061		12,804	
Information technology	530	35		_	565		250	92		_	342		223	
Vehicles	9,829	864	Ļ	55	10,638		5,224	824		55	5,993		4,645	
Linear	714,949	22,228	3 2	,193	734,984		340,016	11,840		1,714	350,142		384,842	
	802,898	31,650		,541	832,007		375,484	15,589		1,977	389,096		442,911	
Work in progress:														
Opening balance	153,683	23,418	;	_	177,101		-	-			-		177,101	
Internal transfers	(111,351)	(40,303			(151,654)	-	_					(151,654)	
Subtotal: Work in progress	42,332	(16,885		_	25,447						_		25,447	
Total December 2022 \$	1,333,637	\$ 61,795	5 \$ 10	,412	\$ 1,385,020	\$	556,553	\$ 32,370	\$	9,356	\$ 579,567	\$	805,453	

Schedule 1 - Tangible Capital Assets (continued)

Year ended December 31, 2022 (In thousands of dollars)

2021				Accumulated amortization								
_	Balance, beginning			Balance	Í	Balance, beginning				Balance, end		_
	of year	Additions	Disposal	s of yea		of year	Amortization		Deletions	of year		Total
General:												
Land \$	42,883	\$ -	\$ (5 \$ 42,877	′\$; –	\$	\$	_	\$ –	\$	42,877
Land improvements	74,142	4,114	13:	3 78,123	\$	35,492	1,975		79	37,388		40,735
Buildings, improvements												, -
and components	253,964	3,709	838	3 256,835	;	70,603	6,302		268	76,637		180,198
Machinery and equipment	27,453	1,304	2,362	2 26,395	;	16,658	1,767		2,141	16,284		10,111
Furniture and fixtures	11,316	175	6			5,165	618		66	5,717		5,707
Information technology	13,336	1,180	279	14,237	,	8,163	1,535		272	9,426		4,811
Vehicles	54,466	8,961	4,91 ⁻	I 58,516	i	37,491	3,037		4,911	35,617		22,899
	477,560	19,443	8,596	5		173,572	15,234		7,737	181,069		307,338
Infrastructure:												
Land	2,280	_	-	- 2,280	J	_	-		_	_		2,280
Land improvements	11,948	1,303	74			3,980	260		71	4,169		9,008
Buildings, improvements												,
and components	35,480	_	-	- 35,480	,	12,021	984		_	13,005		22,475
Machinery and equipment	26,423	539	309	26,653	j	11,721	1,351		252	12,820		13,833
Information technology	477	53	-	- 530	j –	167	83		_	250		280
Vehicles	10,623	762	1,556	9,829)	5,991	789		1,556	5,224		4,605
Linear	699,755	16,803	1,609	714,949	1	329,738	11,547		1,269	340,016		374,933
	786,986	19,460	3,548	802,898	,	363,618	15,014		3,148	375,484		427,414
Work in progress:												
Opening balance	127,073	26,610	-	- 153,683	;	_	-		_	_		153,683
Internal transfers	(90,961)	(20,390) –	- (111,351		_	-		_	_		(111,351)
Subtotal: Work in progress	36,112	6,220			/	_	-					42,332
Total December 2021 \$	1,300,658	\$ 45,123	\$ 12,144	\$ 1,333,637	\$	537,190	\$ 30,248	\$	10,885	\$ 556,553	\$	777,084

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KPMG LLP Commerce Place 21 King Street West, Suite 700 Hamilton ON L8P 4W7 Canada Tel 905-523-8200 Fax 905-523-2222

INDEPENDENT AUDITOR'S REPORT

To the Members of Council, Inhabitants and Ratepayers of The Corporation of the City of St. Catharines

Opinion

We have audited the financial statements of the trust funds of The Corporation of the City of St. Catharines (the "Entity"), which comprise:

- the statement of financial position as at December 31, 2022
- the statement of operations and accumulated surplus for the year then ended
- and notes, including a summary of significant accounting policies and other explanatory information.

(Hereinafter referred to as the "financial statements")

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Entity as at December 31, 2022, and its results of operations for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *"Auditor's Responsibilities for the Audit of the Financial Statements"* section of our auditor's report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

KPMG LLP, an Ontario limited liability partnership and member firm of the KPMG global organization of independent member firms affiliated with KPMG International Limited, a private English company limited by guarantee. KPMG Canada provides services to KPMG LLP.


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Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

 Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.



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- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusion is based on the audit evidence obtained up to the date of our auditors report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG LLP

Chartered Professional Accountants, Licensed Public Accountants St. Catharines, Canada September 21, 2023

THE CORPORATION OF THE CITY OF ST. CATHARINES

Statement of Financial Position - Trust Funds

	P	emetery erpetual		Marker are and tenance		Memorial		2022		2021
·	U Ca	are Fund		Fund		Forest		Total		Total
Financial assets										
Cash Investments	\$	149 9,175	\$	44 589	\$		\$	193 9,764	\$	3,311 6,414
Accrued interest		9,175 411		79				9,704 490		403
Accounts receivab		17		1		-		18		-
Due from operating fund	J	-		_		25		25		22
	\$	9,752	\$	713	\$	25	\$	10,490	\$	10,150
Liabilities										
Due to operating	\$	47	¢	7	¢		¢	E A	\$	
fund	Ф	47	\$	/	\$	_	\$	54	Φ	-
Accumulated surplus and net financial										
assets	\$	9,705	\$	706	\$	25	\$	10,436	\$	10,150

As at December 31, 2022, with comparative information for 2021

THE CORPORATION OF THE CITY OF ST. CATHARINES

Statement of Operations and Accumulated Surplus- Trust Funds

						 	_	
	0		-	Marker				
		emetery		are and	Mamarial	2022		2021
		erpetual re Fund	wan	enance Fund	Memorial Forest	Total		Total
	0			T unu	101030	Total		Total
Receipts:								
Sales of plots, crypts and								
markers	\$	248	\$	29	\$ -	\$ 277	\$	184
Interest		253		16	-	269		177
Donations				-	16	 16		14
		501		45	16	562		375
Expenditures								
Contribution to								
operating fund		253		16	_	269		177
Administration				-	 7	 7		11
		253		16	7	276		188
Annual surplus		248		29	9	286		187
Accumulated surplus,								
beginning of year		9,457		677	16	10,150		9,963
Accumulated surplus,					 	 		
end of year	\$	9,705	\$	706	\$ 25	\$ 10,436	\$	10,150

Year ended December 31, 2022, with comparative information for 2021

THE CORPORATION OF THE CITY OF ST. CATHARINES

Notes to Trust Funds Financial Statements

Year ended December 31, 2022

1. Significant accounting policies:

The financial statements of The Corporation of the City of St. Catharines (the "City") trust funds (the "Trusts") are prepared by management prepared in accordance with Canadian public sector accounting standards established by the Public Sector Accounting Board ("PSAB") of CPA Canada.

(a) Basis of presentation:

The Trusts follow the accrual method of accounting for revenues and expenses. Revenues are normally recognized in the year in which they are earned and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and/or the creation of a legal obligation to pay.

(b) Investment income:

Investment income is reported as revenue in the period earned.

(c) Investments:

Investments consist of bonds and guaranteed investment certificates and are recorded at amortized cost, which approximate market value based on the underlying nature of the investments. Discounts and premiums arising on the purchase of these investments are amortized over the term of the related investment. When there has been a loss in value that is other than a temporary decline in value, the respective investment is written down to recognize the loss.

2. Due to/from operating fund:

The amounts owing to/from the operating fund are held with the City and are non-interest bearing with no fixed terms of repayment.

Financial Statements of

ST. CATHARINES DOWNTOWN ASSOCIATION

And Independent Auditor's Report thereon

Year ended December 31, 2022



KPMG LLP 80 King Street, Suite 620 St. Catharines ON L2R 7G1 Canada Tel 905-685-4811 Fax 905-682-2008

INDEPENDENT AUDITOR'S REPORT

To the Board Members of the St. Catharines Downtown Association, Members of Council, Inhabitants and Ratepayers of The Corporation of the City of St. Catharines

Opinion

We have audited the accompanying financial statements of the St. Catharines Downtown Association (the Entity), which comprise:

- the statement of financial position as at December 31, 2022
- the statement of operations for the year then ended
- the statement of changes in net financial assets for the year then ended
- the statement of cash flows for the year then ended
- and notes and schedule to the financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the "financial statements")

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the St. Catharines Downtown Association as at December 31, 2022, and its results of operations, its changes in net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *"Auditor's Responsibilities for the Audit of the Financial Statements"* section of our report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Emphasis of Matter - Restatement of Financial Statements

We draw attention to Note 8 to the financial statements ("Note 8"), which explains that certain comparative information presented for the year ended December 31, 2021 has been restated.



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Note 8 explains the reason for the restatement and also explains the adjustments that were applied to restate certain comparative information.

Our opinion is not modified in respect of this matter.

Other Matter – Comparative Information

As part of our audit of the financial statements for the year ended December 31, 2022, we also audited the adjustments that were applied to restate certain comparative information presented for the year ended December 31, 2021. In our opinion, such adjustments are appropriate and have been properly applied.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.



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We also:

 Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represents the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG LLP

Chartered Professional Accountants, Licensed Public Accountants

St. Catharines, Canada March 8, 2023

Index to Financial Statements

Year ended December 31, 2022

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Statement of Financial Position

As at December 31, 2022, with comparative information for 2021

	2022	202
		(Restated – Note 8)
Financial assets		
Cash	\$ 154,610	\$ 57,923
Accounts receivable (note 3)	157,412	268,760
	312,022	326,683
Financial liabilities		
Accounts payable and accrued liabilities	54,375	174,099
Provision for redemption of parking tokens (note 4)	394	396
	54769	174,495
Net financial assets	257,253	152,188
Non-financial assets		
Tangible capital assets (note 2)	35,135	58,158
Prepaid expenses	1,386	1,386
	36,521	59,544
Commitments (note 6)		
Accumulated surplus (note 5)	\$ 293,774	\$ 211,732

See accompanying notes to financial statements.

On behalf of the Board:

Director

Director

Statement of Operations

Year ended December 31, 2022, with comparative information for 2021

	Budget	2022	2021
	(note 7)		(Restated – Note 8)
Revenue:			
Member levy (note 3)	\$ 373,338	\$ 377,776	\$ 370,060
Government grants	-	246,466	229,880
City of St. Catharines grants (note 3)	-	-	28,141
Marketing	-	750	41
Sponsorship revenue	-	5,300	-
Other income/recovery	-	87,374	2,319
Total revenue	373,338	717,666	630,441
Expenses: (Schedule)			
Administration	203,338	300,652	197,369
Amortization	-	23,023	21,866
Development	42,500	71,818	61,681
Events	70,000	191,089	188,353
Media and visual marketing	57,500	49,042	60,817
Total expenses	373,338	635,624	530,086
Annual surplus	-	82,042	100,355
Accumulated surplus, beginning of year	158,117	211,732	111,377
Accumulated surplus, end of year	\$ 158,117	\$ 293,774	\$ 211,732

Statement of Changes in Net Financial Assets

	2022	2021
		(Restated – Note 8)
Annual surplus	\$ 82,042	\$ 100,355
Acquisition of tangible capital assets Amortization of tangible capital assets Prepaid expenses	- 23,023 -	(5,850) 21,866 15,502
Change in net financial assets	105,065	131,873
Net financial assets, beginning of year	152,188	20,315
Net financial assets, end of year	\$ 257,253	\$ 152,188

Year ended December 31, 2022, with comparative information for 2021

Statement of Cash Flows

		0001
	2022	2021
		(Restated – Note 8)
Cash provided by (used in):		
Operating activities:		
Annual surplus	\$ 82,042	\$ 100,355
Items not involving cash:		
Amortization	23,023	21,866
Changes in non-cash assets and liabilities:		
Accounts payable and accrued liabilities	(119,724)	130,652
Accounts receivable	111,348	(256,444)
Provision for redemption of parking tokens	(2)	(104)
Prepaid expenses	-	15,502

11,827

(5,850)

5,977

51,946

57,923

\$

96,687

96,687

57,923

154,610

\$

-

Year ended December 31, 2022, with comparative information for 2021

See accompanying notes to financial statements.

Net change in cash from operating activities

Cash used to acquire tangible capital assets

Capital activities:

Net increase in cash

Cash, end of year

Cash, beginning of year

Notes to Financial Statements

Year ended December 31, 2022

The St. Catharines Downtown Association (the "Association") was established by the Council of the City of St. Catharines in 1973 pursuant to the Municipal Act. The Association has been entrusted with the improvement, beautification and maintenance of municipally owned lands, buildings and structures in the Association area, beyond such expenditures by the City of St. Catharines. The Association is also responsible for the promotion of this improvement area for business and shopping. The Association is financed by a special levy charged upon businesses in the improvement area.

1. Significant accounting policies:

The financial statements of the Association are prepared by management in accordance with Canadian public sector accounting standards ("PSAS") established by the Public Sector Accounting Board of CPA Canada. Significant accounting policies adopted by the Association are as follows:

(a) Basis of accounting:

The Association follows the accrual method of accounting for revenues and expenses. Revenues are normally recognized in the year in which they are earned and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and the creation of a legal obligation to pay.

(b) Government transfers:

Government transfers received relate to the assessment levy and operating grants. Government transfers are recognized in the financial statements as revenues when the transfer is authorized, any eligibility criteria are met and a reasonable estimate of the amounts can be made except when, and to the extent that, stipulations by the transferors give rise to an obligation that meet the definition of a liability. Government transfers that meet the definition of a liability is extinguished.

(c) Other income:

Other income is reported as revenue in the period earned.

Notes to Financial Statements (continued)

Year ended December 31, 2022

1. Significant accounting policies (continued):

(d) Non-financial assets:

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

(i) Tangible capital assets:

Tangible capital assets are recorded at cost which includes amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets are amortized on a straight-line basis over their estimated useful lives as follows:

Asset	Useful life - years
Computers	3
Garbage receptacles	10
Holiday décor	5
Kiosks	20

(e) Use of estimates:

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the year. Actual results could differ from those estimates.

Notes to Financial Statements (continued)

Year ended December 31, 2022

2. Tangible capital assets:

		Balance at				De	Balance at
Cost	Dec	ember 31, 2021	Additions		Disposals	De	cember 31, 2022
COSI		2021	Additions		Disposais		2022
Computers	\$	6,594 \$	-	\$	-	\$	6,594
Garbage receptacles		12,818	-		-		12,818
Holiday decor		131,963	-		-		131,963
Kiosks		12,423	-		-		12,423
Total	\$	163,798 \$	-	\$	-	\$	163,798
		Balance at					Balance at
Accumulated		cember 31,		Δ	mortization	De	cember 31,
amortization	200	2021	Disposals	-	expense	20	2022
		2021	Disposais		слреное		LOLL
Computers	\$	1,119 \$	-	\$	1,950	\$	3,069
Garbage receptacles		12,818	-	•	-		12,818
Holiday decor		79,280	-		21,073		100,353
Kiosks		12,423	-		-		12,423
Total	\$	105,640 \$	-	\$	23,023	\$	128,663
				Net	book value	Net	book value
				De	ecember 31, 2021	De	cember 31, 2022
Computers				\$	5,475	\$	3,525
Garbage receptacles					-		-
Holiday decor					52,683		31,610
Kiosks					-		-
Total				\$	58,158	\$	35,135

(a) Contributed tangible capital assets:

The Association received no contributed tangible capital assets in 2022 or 2021.

(b) Tangible capital assets disclosed at nominal values:

There are no tangible capital assets recognized at a nominal value.

(c) Write-down of tangible capital assets:

The Association has not recorded write-downs of tangible capital assets during the year or 2021.

Notes to Financial Statements (continued)

3. Related party transactions:

Transactions with related parties are measured at the carrying amount. During the year, the Association recorded the following transactions with The Corporation of the City of St. Catharines:

Revenue:

	2022	2021
Member levy collected on behalf of the Association Supplemental taxes Taxes written-off Vacancy Rebates Charity Rebates	\$ 384,381 3,387 (9,401) (253) (338)	\$ 384,549 2,689 (12,588) (2,878) (1,712)
	\$ 377,776	\$ 370,060

The City of St. Catharines also contributed \$nil (2021 - \$28,141) to the Association in support of the annual Christmas events held within the Association. Included in accounts receivable at the end of the year is a receivable from the City of St. Catharines for the annual Christmas grant of \$nil (2021 - \$28,141).

During the year, the Association transacted with members of key management in the amount of \$20,489 (2021 - \$17,986) for leased premises.

4. Provision for redemption of parking tokens:

The provision for redemption of parking tokens in the amount of \$394 (2021 - \$396) represents the estimated value of parking tokens in circulation with merchants and their customers for which the Association is responsible for.

5. Accumulated surplus:

Accumulated surplus consists of the following:

		2022		2021
Sumlus				Restated Note 8)
Surplus: Invested in tangible capital assets	\$	35,135	\$	58,158
Reserve fund	Ψ	258,639	ψ	153,574
Accumulated surplus	\$	293,774	\$	211,732

The reserve fund is used to fund expenditures, normally of a capital nature, that are approved by the Association. It is the policy of the Association to transfer the operating fund annual surplus or deficit to the Reserve fund.

Notes to Financial Statements (continued)

Year ended December 31, 2022

6. Commitments:

The Association is committed under an operating lease for the rental of office space. Future minimum lease payments under this operating lease are as follows:

2023	\$ 16,608
2024	16,608
2025	16,608
2026	16,608
2027	8,304
	\$ 74,736

The Association is committed under an operating lease for the rental of equipment. Future minimum lease payments under this operating lease are as follows:

2023	\$ 6,900
2024	6,900
-	\$ 13,800

7. Budget data:

The budget data presented in these financial statements is based upon the 2022 budget approved by the Board on January 17, 2022. Amortization and acquisitions of tangible capital assets were not contemplated on development of the budget and, as such, were not provided on the statement of changes in net financial assets.

8. Restatements of the financial statements:

During the current year, it was identified that prior period adjustments related to the following were not properly accounted for:

- 1) Prepaid expenses were not properly expensed in fiscal 2021 resulting in an overstatement in the balance of prepaid expenses and understatement of expenses at December 31, 2021.
- 2) Grant revenue earned in 2021 but received subsequent to year end was not properly recorded as revenue and accounts receivable resulting in an understatement of revenue and accounts receivable at December 31, 2021.
- 3) Events expenses incurred in 2021 recorded subsequent to year end were not properly accrued as accounts payable and event expenses resulting in an understatement of accounts payable and expenses at December 31, 2021.

Notes to Financial Statements

Year ended December 31, 2022

8. Restatements of the financial statements (continued):

The comparative figures have been retrospectively restated as follows to reflect the resulting prior period adjustments:

	As prev	viously reported	 Adjustment	As restated
As at January 1, 2022				
Accumulated surplus	\$	158,117	\$ 53,615	\$ 211,732
As at December 31, 2021				
Accounts receivable Prepaid expenses Accounts payable and accrued liabilitie	s	38,880 16,888 13,336	229,880 (15,502) 160,763	268,760 1,386 174,099
For the year ended December 31, 20.	21			
Grant revenue Development expenses Event expenses		46,179 27,590	229,880 15,502 160,763	229,880 61,681 188,353
Accumulated surplus Cash flow impact for the year ended	Decen	158,117 158,117	53,615	211,732
Annual Surplus Accounts receivable Accounts payable and accrued liabilitie Prepaid expenses		46,740 (26,564) (30,111) -	53,615 (229,880) 160,763 15,502	100,355 (256,444) 130,652 15,502

Schedule of Expenses

Year ended December 31, 2022, with comparative information for 2021

		Budget		2022		2021
						(Restated – Note 8)
Administration:						- Note o)
Communications equipment	\$	10,000	\$	14,251	\$	10,318
Insurance	·	4,500		6,848	·	4,037
Professional fees/Banking charges		10,000		12,547		13,980
Rent		16,608		20,489		17,986
Salaries and payroll taxes		158,580		242,850		147,070
Supplies and other		3,650		3,667		3,978
	\$	203,338	\$	300,652	\$	197,369
Development:						
Annual general meeting	\$	500	\$	2,351	\$	598
Meetings		500	•	2,020	•	462
Committee/board/staff development		5,000		4,260		8,760
Façade/streetscape improvements		15,000		52,849		26,882
Membership/resources		5,000		5,033		7,725
Newsletter/supplements		1,500		3,095		1,651
Safety		10,000		275		10,870
Website		5,000		1,935		4,733
	\$	42,500	\$	71,818	\$	61,681
Events:						
Christmas/Winter Events	\$	-	\$	-	\$	15,209
Street closures	·	-		-	·	169,685
Summer Events		30,000		177,198		-
Fall Events		10,000		3,024		3,459
Spring Events		10,000		10,706		-
Winter Events		20,000		161		-
	\$	70,000	\$	191,089	\$	188,353
Media and Visual Marketing:						
Beautification/maintenance/identification	\$	15,500	\$	15,658	\$	12,168
General marketing	Ψ	35,000	Ψ	26,840	Ψ	46,957
Kiosks		2,000		20,040		492
Marketing campaign		2,000		- 2,544		492
Sponsorship		5,000		4,000		1,150
	\$	57,500	\$	49,042	\$	60,817

Financial Statements of

ST. CATHARINES PUBLIC LIBRARY BOARD

Year ended December 31, 2022

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INDEPENDENT AUDITOR'S REPORT

To the Board Members of the St. Catharines Public Library Board, Members of Council, Inhabitants and Ratepayers of The Corporation of the City of St. Catharines

Opinion

We have audited the accompanying financial statements of the St. Catharines Public Library Board (the "Entity"), which comprise:

- the statement of financial position as at December 31, 2022
- the statement of operations and accumulated surplus for the year then ended
- the statement of changes in net financial assets for the year then ended
- the statement of cash flows for the year then ended
- and notes to the financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the "financial statements")

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the St. Catharines Public Library Board as at December 31, 2022, and its results of operations, its changes in net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "*Auditor's Responsibilities for the Audit of the Financial Statements*" section of our report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.



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Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

 Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.



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- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represents the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG LLP

Chartered Professional Accountants, Licensed Public Accountants

St. Catharines, Canada May 18, 2023

Statement of Financial Position

As at December 31, 2022, with comparative information for 2021

	2022	2021
Financial assets		
Cash Accounts receivable	\$ 3,194,898 209,305	\$ 3,971,457 130,252
Investments (note 3)	1,733,645 5,137,848	1,570,166 5,671,875
Financial liabilities		
Accounts payable and accrued liabilities Deferred revenue	683,726 9,920	588,612 23,253
Post-employment benefits (note 2) Long-term liabilities (notes 4 and 5)	349,020 817,862	340,840 905,455
	1,860,528	1,858,160
Net financial assets	3,277,320	3,813,715
Non-financial assets		
Prepaid expenses Tangible capital assets (Schedule 3)	15,599 8,404,099	171,503 7,856,397
	8,419,698	8,027,900
Commitments (note 7) Contingencies (note 11)		
	\$11,697,018	\$11,841,615

On behalf of the Board:

Director

Director

Statement of Operations and Accumulated Surplus

	Budget 2022	Actual 2022	Actual 2021
	(note 9)		
Revenue:			
Municipal contribution \$	5,876,428	\$ 5,876,428	\$ 5,677,708
Province of Ontario regular grant	228,600	228,616	228,616
Province of Ontario special grants	12,267	12,267	12,267
Other grants	, -	23,253	13,820
Other (Schedule 1)	82,879	276,999	168,041
	6,200,174	6,417,563	6,100,452
Expenses:			
Salaries, wages and payroll taxes (Schedule 2) 4,330,079	4,273,043	3,930,988
Library materials (Schedule 2)	360,500	445,707	341,409
Occupancy (Schedule 2)	503,526	502,782	598,692
General and administration (Schedule 2)	363,158	322,511	250,730
Interest (note 5)	38,275	38,275	41,532
Amortization (Schedule 3)	979,842	979,842	988,475
	6,575,380	6,562,160	6,151,826
Annual deficit	(375,206)	(144,597)	(51,374)
Accumulated surplus, beginning of year	11,841,615	11,841,615	11,892,989
Accumulated surplus, end of year \$	11,466,409	\$ 11,697,018	\$ 11,841,615

Year ended December 31, 2022, with comparative information for 2021

Statement of Changes in Net Financial Assets

Year ended December 31, 2022, with comparative information for 2021

	2022	2021
Annual deficit	\$ (144,597)	\$ (51,374)
Purchase of tangible capital assets Amortization of tangible capital assets Loss on disposal of tangible capital assets Change in prepaid expenses	(1,527,544) 979,842 – 155,904	(933,017) 988,475 6,693 (61,031)
	(536,395)	(50,254)
Net financial assets, beginning of year	3,813,715	3,863,969
Net financial assets, end of year	\$ 3,277,320	\$ 3,813,715

Statement of Cash Flows

Year ended December 31, 2022, with comparative information for 2021

	2022	2021
Cash provided by (used in):		
Operating activities:		
Annual deficit	\$ (144,597)	\$ (51,374)
Items not involving cash:		
Amortization	979,842	988,475
Loss on disposal of tangible capital assets	-	6,693
Change in non-cash assets and other liabilities:	(=0,0=0)	((, , , , , , , , , , , , , , , , , ,
Accounts receivable	(79,053)	(11,958)
Prepaid expenses	155,904	(61,031)
Deferred revenue	(13,333)	23,253
Post-employment benefits	8,180	(5,380)
Accounts payable and accrued liabilities	95,114	(1,384,228)
	1,002,057	(495,550)
Capital activities:		
Purchase of tangible capital assets	(1,527,544)	(933,017)
Financing activities:		
Repayment of long-term liabilities	(87,593)	(84,358)
Investing activities:		
Change in investments	(163,479)	(299,741)
Net change in cash	(776,559)	(1,812,666)
č		
Cash, beginning of year	3,971,457	5,784,123
Cash, end of year	\$ 3,194,898	\$ 3,971,457

Notes to Financial Statements

Year ended December 31, 2022

The financial statements of St. Catharines Public Library Board (the "Library") are prepared by management in accordance with Canadian public sector accounting standards.

1. Significant account policies:

Significant accounting policies adopted by the Library are as follows:

(a) Basis of accounting:

The Library follows the accrual method of accounting for revenues and expenses. Revenues are recognized in the year in which they are earned and measurable. Expenses are recognized as they are incurred and measurable as a result of a receipt of goods or services and the creation of a legal obligation to pay.

(b) Government transfers:

Government transfers received are from the Province of Ontario and the City of St. Catharines. Government transfers paid relate to surplus repayment and future reserves to the City of St. Catharines. Government transfers are recognized as revenue in the financial statements when the transfer is authorized, any eligibility criteria are met and a reasonable estimate of the amount can be made except, when and to the extent that, stipulations by the transferor give rise to an obligation that meet the definition of a liability. Government transfers that meet the definition of a liability are recognized as revenue as the liability is extinguished.

(c) Other income:

Other income, including investment income, is reported as revenue in the period earned.

(d) Non-financial assets:

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

(i) Tangible capital assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. Contributed or donated tangible capital assets are recorded at their fair value at the date of receipt.

Notes to Financial Statements (continued)

Year ended December 31, 2022

1. Significant account policies (continued):

- (d) Non-financial assets (continued):
 - (ii) Amortization

Amortization is recorded to reflect the cost, net of anticipated salvage value, associated with the use of the asset in providing library services over the estimated useful life of the asset. Amortization expense is calculated on a straight-line basis over the assets' estimated useful lives as follows:

Asset	Number of years
Puildinge	25-100
Buildings Building Improvements	
Building Improvements	10-50
Collections (asset pool)	7 2 400
Furniture and equipment	3-100
IT equipment	3-15

One half of the annual amortization is charged in the year of acquisition and in the year of disposal. Assets under construction are not amortized until the asset is available for productive use.

Certain Library land and buildings are owned and controlled by The Corporation of the City of St. Catharines and are therefore not reflected in these financial statements.

(e) Post-employment benefits:

The Library provides certain employee benefits which will require funding in future periods. The cost of self-insured retirement and other employee future benefits that vest or accumulate over the periods of service provided by employees, such as retirement health and dental benefits for retirees, is actuarially determined using the project benefit method prorated on service. Under this method, the benefit costs are recognized over the expected average service life of the employee group. Any actuarial gains and losses related to the past service of employees are amortized over the expected average remaining service life of the employee group.

The Library makes contributions to Ontario Municipal Employees Retirement System (OMERS) pensions, which is a multi-employer defined contribution pension plan, on behalf of its members. These contributions are recognized in the period in which the contributions are earned.

Notes to Financial Statements (continued)

Year ended December 31, 2022

1. Significant account policies (continued):

(f) Deferred income:

Deferred income represents funds collected for which related services have yet to be performed. These amounts will be recognized as revenue in the fiscal year in which the related services are performed.

(g) Investments:

Investments are recorded at cost. When the investments incur a loss in value that is other than temporary, the investments are written down to their fair value and the loss is recognized in the statement of operations.

(h) Use of estimates:

The preparation of financial statements in accordance with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Significant estimates include assumptions used in performing actuarial valuations of liability for future benefits. Actual results could differ from those estimates.

2. Post-employment benefit liability:

Post-employment benefits are comprised of health and dental benefits, as well as life insurance for permanent full-time retirees retiring on unreduced OMERS pension up to the age of 65.

The Library recognizes the post-employment benefits costs as they are earned during the year. The Library's obligation under the post-employment provisions of employment agreements will be funded out of current revenue.

The post-employment benefit obligation was determined by an actuarial valuation as at December 31, 2022 The date of the next actuarial valuation is expected to be performed as at December 31, 2025.

	2022	2021
Vacation Retirement benefits	\$ 32,420 316,600	\$ 46,240 294,600
	\$ 349,020	\$ 340,840

Notes to Financial Statements (continued)

2. Post-employment benefit liability (continued):

Information about the Library's post-employment benefit liability is as follows:

	2022	2021
Accrued benefit obligation		
Balance, beginning of year	\$ 294,000	\$ 293,200
Current service costs	23,400	20,500
Actuarial gain	(92,500)	_
Interest on accrued benefit obligation	8,100	8,700
Benefits paid during the period	(6,000)	(28,400)
Balance, end of year	227,000	294,000
Unamortized actuarial gain	89,600	600
Accrued benefit liability	\$ 316,600	\$ 294,600

The 2022 unamortized actuarial gain/loss is amortized over the expected average remaining service life of 11 years. Amortization of the actuarial gain included in expenses in the statement of operations is \$3,500 (2021 - \$400).

Actuarial valuations are performed on post-employment and retirement benefits to provide estimates of the accrued benefit obligations. These estimates are based on a number of assumptions about future events including interest rates, inflation rates, salary and wage increases, medical and dental cost increases and mortality.

The main actuarial assumptions adopted for the valuation are as follows:

The accrued benefit liability for post-employment benefits was determined by actuarial valuation as at December 31, 2022 using a discount rate of 4.60% (2021 – 2.90%).

General Inflation - Future general inflation levels, as measured by changes in the Consumer Price Index ("CPI"), was assumed at 2.00% per annum.

Health and dental trend costs – Health care trend costs of 7.30% in 2022, reducing linearly to 4.50% by 2043. Dental care trend costs of 4.50% are assumed.

Mortality is based on the Canadian Institute of Actuaries' 2014 CPM Public Table with MI-2017 Scale.

3. Investments:

Investments of \$1,733,645 (2021 - \$1,570,166) are carried at cost which approximates fair value due to the nature of investments held at the end of the year. The fair value represents the realizable value of investments if they were to be sold at December 31, 2022.

Notes to Financial Statements (continued)

4. Related party transactions:

(a) Transactions with related parties:

The Library had the following transactions with the City of St. Catharines, its controlling party:

		2022		2021
Revenue: Municipal contributions	\$ 5	5,876,428	\$ 5	5,677,708
	\$ 5,876,428		\$ 5,677,708	
<u>Expenses:</u> Municipal cost recoveries, including tangible capital asset additions Rent expense	\$	47,367 600	\$	80,585 600
	\$	47,967	\$	81,185

The revenue and expense transactions have been reflected in annual surplus for the current year and were measured at the exchange amount of consideration established and agreed to by the related parties.

The Library leases some of its premises from the City of St. Catharines for \$600 per year. The lease commitments have been included in Note 7.

(b) Outstanding balances due from related parties:

The Library has a long-term loan payable to the City of St. Catharines amounting to \$817,862 (2021 - \$905,455). The details of which has been disclosed in Note 5.

5. Long-term liabilities:

The balance of long-term liabilities reported on the statement of financial position is made up of:

Debenture number	Purpose	Interest rates	Maturity date	2022	2021
110-2011	Dr. Huq Family Library Branch	3.8%	2031	\$ 817,862	\$ 905,455

Notes to Financial Statements (continued)

5. Long-term liabilities (continued):

Principal charges in each of the next five years are as follows:

2023 2024 2025 2026 2027 2028 and thereafter	\$ 90,953 94,442 98,065 101,827 105,733 326,842
	\$ 817,862

Total interest on long-term liabilities which are reported on the statement of operations and accumulated surplus amounted to \$38,275 (2021 - \$41,532).

6. Pension agreements:

The St. Catharines Public Library makes contributions to OMERS, which is a multi-employer plan, on behalf of 56 members of its staff as of December 31, 2022. The plan is a defined benefit plan, which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay.

The latest actuarial valuation as at December 31, 2022 reported a funding deficit of \$6.7 billion (2021 - \$3.1 billion). OMERS expects the contributions and policy changes made in response to the deficit to return the plan to a fully funded position by 2025. Contributions were made in the 2022 calendar year at rates ranging from 9.0% to 14.6% depending on the level of earnings. As a result, \$274,766 was contributed to OMERS (2021 - \$269,001) for current service.

7. Commitments:

Minimum future lease payments for various premises and equipment are as follows:

2023	\$ 46,697
2024	44,694
2025	11,756
2026	600
2027	600
	\$ 104,347
Notes to Financial Statements (continued)

Year ended December 31, 2022

8. Accumulated surplus:

Accumulated surplus consists of individual fund surplus and reserve and reserve funds as follows:

	2022	2021
Reserves and reserve funds Funds set aside (note 10) Amounts to be recovered – long-term liabilities Amounts to be recovered – post-employment benefit Tangible capital assets	\$ 2,793,187 1,666,614 (817,862) (349,020) 8,404,099	\$ 3,680,264 1,551,249 (905,455) (340,840) 7,856,397
	\$ 11,697,018	\$ 11,841,615

9. Budget data

The budget data presented in these financial statements is based upon the 2022 operating and capital budgets approved by Council on December 31, 2021. Amortization was not contemplated on development of the budget and, as such, was not included. The chart below reconciles the approved budget to the budget figures reported in these consolidated financial statements.

Revenues: Operating budget	\$ 6,200,174
Less:	
Transfers in – reserves	_
Total revenue	6,200,174
Expenses:	
Operating budget	5,595,538
Capital budget	604,636
Add:	
Amortization	979,842
Less:	
Capital expenses	(517,042)
Principal repayments	(87,594)
Total expenses	6,575,380
Annual deficit	\$ (375,206)

Notes to Financial Statements (continued)

Year ended December 31, 2022

10. Funds set aside

The Library has set aside specific monies for which donations received are designated for specific purposes. These include collections, capital funding and Library support programs. The reserves are summarized below:

		Architects Fund		Internal Fund		2022 Total		2021 Total
Revenues:								
Donations	\$		¢	83,415	\$	83.415	\$	75,791
Interest	φ	- 1	\$	31,949	φ	31,950	φ	8,690
		1		115,364		115,365		84,481
Expenditures:								
Library materials		-		-		-		1,200
Net revenues		1		115,364		115,365		83,281
Funds, beginning of year		763		1,550,486		1,551,249		1,467,968
Funds, end of year	\$	764	\$	1,665,850	\$	1,666,614	\$	1,551,249

11. Contingencies:

These financial statements include amounts for accrued salaries relating to the employee collective bargaining agreement. The ultimate responsibility to fund these accrued costs is under negotiation. The amounts accrued represent management's best estimate of the obligation of St. Catharines Public Library and these amounts are included in accounts payable and accrued liabilities.

12. Financial risks:

Liquidity Risk:

Liquidity risk is the risk of the inability of an entity to meets its current obligations from proceeds of current assets. The Library manages its liquidity risk by forecasting cash flows from operations and other activities and maintains credit facilities with the City to ensure it has sufficient available funds to meet current and foreseeable financial requirements.

Credit risk:

Credit risk refers to the risk that a counterparty may default on its contractual obligations result in in a financial loss. The Library is exposed to credit risk with respect to the accounts receivable. The Library manages credit risk as their activities are funded by grants and well-established organizations. An allowance of \$nil (2021 - \$nil) has been estimated for potential credit losses on balances due from unrelated parties.

Schedule 1 – Other Revenues

	(Ur	naudited) Budget 2022	Actual 2022	Actual 2021
Fines and memberships Interest Photocopying Programming fees Sundry Meeting room rental AV services Donations	\$	15,132 34,731 3,865 3,366 16,010 8,618 1,157 -	\$ 35,518 119,815 2,694 - 27,550 5,193 2,814 83,415	\$ 24,944 48,431 1,267 - 15,671 1,817 120 75,791
	\$	82,879	\$ 276,999	\$ 168,041

Schedule 2 – Expenses

	(Unaudited)				
	,	Budget		Actual		Actual
		2022		2022		2021
Salaries, wages and payroll taxes Library and clerical	\$	4,330,079	\$	3,490,877	\$	3,177,266
Payroll taxes	Ψ	4,330,079	ψ	760,166	ψ	753,722
				700,100		100,122
	\$	4,330,079	\$	4,251,043	\$	3,930,988
Libron (motoriale						
Library materials Audio	\$	8,000	\$	_	\$	462
Microfilm	ψ	6,000	ψ	3,154	ψ	5,274
Periodicals		339,000		428,647		323,818
Processing		7,500		13,906		11,855
		,		,		.,
	\$	360,500	\$	445,707	\$	341,409
Occupancy						
Communications	\$	40,810	\$	40,597	\$	41,270
Insurance	Ψ	42,233	Ψ	41,732	Ψ	37,028
Rent and taxes		67,975		53,167		54,659
Repairs and maintenance		126,518		135,780		263,339
Security		15,160		15,156		12,756
Utilities		210,830		216,350		189,640
	\$	503,526	\$	502,782	\$	598,692
General and administration						
Audio visual supplies	\$	_	\$	1,838	\$	3,076
Data processing	Ψ	32,189	Ψ	30,153	Ψ	20,541
Equipment rental		10,425		7,035		5,778
Equipment repairs and maintenance		122,250		109,978		106,441
Library supplies		32,436		24,485		15,657
Printing and stationery		1,500		820		_
Professional fees		53,224		51,742		30,502
Programming		10,925		11,972		6,751
Sundry		34,034		28,664		16,287
Training and development		31,350		30,536		20,652
Transportation and postage		34,825		25,288		25,045
	\$	363,158	\$	322,511	\$	250,730

Schedule 3 - Tangible Capital Assets

			Cost				Accumulated A	Amortization		
	Balance				Balance	Balance			Balance	Net
	Beginning of				End of	Beginning of			End of	Book
	Year	Additions	Disposals	Transfers	Year	Year	Amortization	Disposals	Year	Value
	\$	\$	\$		\$	\$	\$	\$	\$	\$
Land	25,138	-	-	-	25,138	-	-	-	-	25,138
Buildings	7,128,200	-	-	-	7,128,200	3,272,621	87,865	-	3,360,486	3,767,714
Building Improvements	1,270,917	1,074,805	-	-	2,345,722	222,159	82,217	-	304,376	2,041,346
Collection	4,566,536	371,237	(730,102)	-	4,207,671	2,460,776	627,128	(730,102)	2,357,802	1,849,869
Furniture and equipment	1,057,924	18,120	(35,073)	-	1,040,971	497,054	68,332	(35,073)	530,313	510,658
IT equipment	671,513	63,382	(97,527)	-	637,368	411,221	114,300	(97,527)	427,994	209,374
WIP	-	-	-	-	-	-	-	-	-	-
December 31, 2022	14,720,228	1,527,544	(862,702)	-	15,385,070	6,863,831	979,842	(862,702)	6,980,971	8,404,099
Land	25,138	-	-	-	25,138	-	-	-	-	25,138
Buildings	7,128,200	-	-	-	7,128,200	3,184,756	87,865	-	3,272,621	3,855,579
Building improvements	736,459	390,253	(14,700)	158,905	1,270,917	184,043	47,304	(9,188)	222,159	1,048,758
Collection	4,811,028	477,744	(722,236)	-	4,566,536	2,512,787	670,225	(722,236)	2,460,776	2,105,760
Furniture and equipment	1,020,746	43,540	(6,362)	-	1,057,924	436,110	67,306	(6,362)	497,054	560,870
IT equipment	762,854	21,480	(112,821)	-	671,513	407,086	115,775	(111,640)	411,221	260,292
WIP	158,905	-	-	(158,905)	-	-	-	-	-	-
December 31, 2021	14,643,330	933,017	(856,119)	-	14,720,228	6,724,782	988,475	(849,426)	6,863,831	7,856,397

Financial Statements of

ST. CATHARINES TRANSIT COMMISSION

And Independent Auditor's Report thereon

ST. CATHARINES TRANSIT COMMISSION MANAGEMENT REPORT

December 31, 2022

The accompanying financial statements of the St. Catharines Transit Commission (the "Service") are the responsibility of the Service's management and have been prepared in accordance with Canadian public sector accounting standards established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada, as described in Note 1 to the financial statements.

The preparation of financial statements necessarily involves the use of estimates based on management's judgement, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

Service management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements and reliable financial information is available on a timely basis for preparation of the financial statements. These systems are monitored and evaluated by management.

The Service meets with management and the external auditors to review the financial statements and discuss any significant financial reporting or internal control matters prior to their approval of the financial statements.

The financial statements have been audited by KPMG LLP, independent external auditors appointed by the Service. The accompanying Independent Auditor's Report outlines their responsibilities, the scope of their examination and their opinion on the Service's financial statements.

David Oakes City of St. Catharines, Chief Administrative Officer (CAO) Kristine Douglas City of St. Catharines, Director of FMS/City Treasurer



KPMG LLP 80 King Street, Suite 620 St. Catharines ON L2R 7G1 Canada Tel 905-685-4811 Fax 905-682-2008

INDEPENDENT AUDITOR'S REPORT

To the Commissioners of the St. Catharines Transit Commission, Members of Council, Inhabitants and Ratepayers of The Corporation of the City of St. Catharines

Opinion

We have audited the financial statements of the St. Catharines Transit Commission (the "Entity"), which comprise:

- the statement of financial position as at December 31, 2022
- the statement of operations and accumulated surplus for the year then ended
- the statement of changes in net debt for the year then ended
- the statement of cash flows for the year then ended
- and notes to the financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the "financial statements")

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Entity as at December 31, 2022, and its results of operations, its changes in net debt and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "*Auditor's Responsibilities for the Audit of the Financial Statements*" section of our Auditor's report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

KPMG LLP, an Ontario limited liability partnership and member firm of the KPMG global organization of independent member firms affiliated with KPMG International Limited, a private English company limited by guarantee. KPMG Canada provides services to KPMG LLP.



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Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an Auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

 Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.



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- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our Auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our Auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG LLP

Chartered Professional Accountants, Licensed Public Accountants St. Catharines, Canada September 14, 2023

Statement of Financial Position

As at December 31, 2022, with comparative information for 2021

	2022	2021
Financial Assets		
Cash	\$ 853,662	\$ 4,202,590
Accounts receivable Due from City of St. Catharines (note 7)	3,037,001	1,693,006 62,827
Total financial assets	3,890,663	5,958,423
Liabilities		
Accounts payable and accrued liabilities	1,806,596	3,318,634
Due to City of St. Catharines (note 7)	1,520,463	-
Deferred revenue (note 4)	280,672	922,082
Post-employment benefits (note 2)	1,403,300	3,584,500
Long-term liabilities (note 3)	2,237,825	1,479,686
	7,248,856	9,304,902
Net debt	(3,358,193)	(3,346,479)
Non-financial assets		
Tangible capital assets (schedule 1)	38,248,436	33,907,770
Inventories	964,166	871,357
Prepaid expenses	_	216,637
	39,212,602	34,995,764
Subsequent event (note 10)		
Accumulated surplus (note 5)	\$ 35,854,409	\$ 31,649,285

See accompanying notes to financial statements.

On behalf of the Board:

Director

Director

Statement of Operations and Accumulated Surplus

Year ended December 31, 2022, with comparative information for 2021

	Budget (note 9)	2022	2021
Revenues:			
Municipal contribution (note 7)	\$ 14,044,000	\$ 13,487,933	\$ 13,636,595
Government transfers (note 7)	_	10,886,890	14,557,381
Conventional farebox income	7,529,493	8,016,699	5,833,029
Paratransit farebox income	69,292	61,686	43,397
Thorold service municipal contribution	846,396	1,125,812	821,868
Thorold Paratransit contract services	65,538	107,614	31,419
Intown charters	17,000	-	-
School Board farecard income	90,000	1,500	30,000
Downtown terminal	193,452	266,831	198,385
Inter-municipal transit contract	2,342,857	2,687,974	2,024,869
Bus advertising	120,000	120,000	120,000
Shelter advertising	129,250	116,885	119,058
Other income	46,896	230,734	89,584
Paratransit donations	_	_	3,000
	25,494,174	37,110,558	37,508,585
Expenses:			
Transportation	14,286,938	12,634,692	13,748,576
Fuel	3,176,340	4,290,591	2,594,562
Equipment and vehicle maintenance	4,243,652	4,598,783	4,140,858
Premises and plant	798,708	1,146,925	1,420,931
Downtown terminal	770,634	723,434	729,292
General and administration	2,635,077	3,082,369	2,547,460
Paratransit operating	1,591,310	1,672,804	1,524,347
Paratransit taxi contract	_	107,614	31,045
Thorold Paratransit services	65,538	_	19,409
Amortization of tangible capital assets	_	4,648,222	3,721,447
	27,568,197	32,905,434	30,477,927
Annual (deficit) surplus	(2,074,023)	4,205,124	7,030,658
Accumulated surplus, beginning of year	31,649,285	31,649,285	24,618,627
Accumulated surplus, end of year	\$ 29,575,262	\$ 35,854,409	\$ 31,649,285

See accompanying notes to financial statements.

Statement of Changes in Net Debt

Year ended December 31, 2022, with comparative information for 2021

	2022	2021
Annual surplus	\$ 4,205,124	\$ 7,030,658
Acquisition of tangible capital assets	(8,988,888)	(10,647,241)
Amortization of tangible capital assets	4,648,222	3,721,447
Change in inventories	(92,809)	(124,109)
Change in prepaid expenses	216,637	26,260
(Increase) decrease in net debt	(11,714)	7,015
Net debt, beginning of year	(3,346,479)	(3,353,494)
Net debt, end of year	\$ (3,358,193)	\$ (3,346,479)

See accompanying notes to financial statements.

Statement of Cash Flows

Year ended December 31, 2022, with comparative information for 2021

	2022	2021
Cash provided by (used in):		
Operations:		
Annual surplus \$	4,205,124	\$ 7,030,658
Item not involving cash:		
Amortization of tangible capital assets	4,648,222	3,721,447
	8,853,346	10,752,105
Changes in non-cash working capital		
Increase in accounts receivable	(1,343,995)	(770,484)
Increase in Inventories	(92,809)	(124,109)
(Decrease) increase in accounts payable and accrued liabilities	(1,512,038)	1,859,985
(Decrease) increase in deferred revenue	(641,410)	65,725
Increase in due to/from City of St. Catharines	1,583,290	252,167
Decrease in prepaid expenses	216,637	26,260
Decrease in employee future benefits	(2,181,200)	(79,325)
	4,881,821	11,982,324
Investing:		
Acquisition of tangible capital assets	(8,988,888)	(10,647,241)
Financing:		
Long-term debt issued	945,000	540,000
Repayment of long-term debt	(186,861)	(81,949)
	758,139	458,051
(Decrease) increase in cash	(3,348,928)	1,793,134
	(/ / /	,,
Cash, beginning of year	4,202,590	2,409,456
Cash, end of year \$	853,662	\$ 4,202,590

See accompanying notes to financial statements.

Notes to Financial Statements

Year ended December 31, 2022

The St. Catharines Transit Commission (the "Service") was established pursuant to the St. Catharines Act 1961 and is comprised of the operations formerly known as St. Catharines Transit Commission - Urban Service and the Paratransit System of St. Catharines. The purpose of the Service is to provide a safe, courteous and reliable transit service which responds to the needs of the community.

1. Significant accounting policies:

The financial statements of the Service are the representations of management prepared in accordance with Canadian public sector accounting standards. Significant aspects of the accounting policies adopted by the Service are as follows:

(a) Accrual accounting:

The Service follows the accrual method of reporting revenue and expenses. Revenues are normally recognized in the year in which they are earned and measurable. Expenses are recognized as they are incurred and measurable as a receipt of goods and services and/or the creation of a legal obligation to pay.

(b) Other income:

Other income is recognized as revenue in the period earned.

(c) Government transfers:

Government transfers are recognized in the financial statements in the period in which the events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be made, except when and to the extent that stipulations associated with the transfer give rise to a liability. Transfers are recognized as deferred revenue when transfer stipulations give rise to a liability. The transfer revenue is recognized in the Statement of Operations and Accumulated Surplus as the stipulations giving rise to the liabilities are settled.

(d) Non-financial assets:

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year, and are not intended for sale in the ordinary course of operations.

Notes to Financial Statements (continued)

Year ended December 31, 2022

1. Significant accounting policies (continued):

- (d) Non-financial assets (continued):
 - (i) Tangible capital assets:

Tangible capital assets are recorded at historic cost. Cost includes all directly attributable expenditures in the acquisition, construction, development and/or betterment of the asset required to install the asset at the location.

Amortization is recorded to reflect the cost, net of anticipated residual value, associated with the use of the asset in providing services on a straight-line basis over the estimated useful life of the asset. Additions during the year are amortized using half the normal rate. Disposals are amortized using half the normal rate. Work in progress assets are not amortized until complete and the asset is available for use.

Asset	Years
Land improvements	15 - 25
Buildings	5 - 75
Structures	10 - 20
Equipment	5 - 30
Furniture	20
IT equipment - Conventional	2 - 15
IT equipment - Paratransit	7
Vehicles - Conventional	6 - 12
Vehicles - Paratransit	7 – 12
Service and shuttles	7

(ii) Inventories:

Inventories held for consumption are valued at lower of cost and replacement cost.

(e) Deferred revenue:

Deferred revenue represents contract fees which have been collected but for which the related services have yet to be performed. These amounts will be recognized as revenues in the fiscal year the services are performed.

Notes to Financial Statements (continued)

Year ended December 31, 2022

1. Significant accounting policies (continued):

(f) Employee future benefits:

The Service pays certain medical, dental and life insurance benefits on behalf of its retired employees which will require funding in future periods. The costs of life insurance and extended health and dental benefits are actuarially determined using management's best estimate of salary escalation, health care cost trends, long term inflation rates and discount rates.

For self-insured and other employee future benefits that vest or accumulate over the periods of service provided by employees, such as service payments and health and dental benefits for retirees, the cost is actuarially determined using the projected unit credit method prorated on service. Under this method, the benefit costs are recognized over the expected average service life of the employee group. Any actuarial gain or loss related to the past service of employees are amortized over the expected average remaining service life of the employee group.

The cost of multi-employer defined benefit pension plan benefits, such as the Ontario Municipal Employees Retirement System ("OMERS") pensions, are the employer's contributions due to the plan in the period. OMERS has been accounted for as a defined contribution plan since it is a multi-employer plan.

(g) Use of estimates:

The preparation of the financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the dates of the financial statements and the reported amounts of revenues and expenses during the reporting periods. These estimates and assumptions are based on management's best information and judgement and actual results could differ from these estimates.

Notes to Financial Statements (continued)

Year ended December 31, 2022

2. Post-employment benefits:

	2022	2021
Post-employment benefits	\$ 1,403,300	\$ 3,584,500

Post-employment benefits

The Service pays certain medical, dental and life insurance benefits on behalf of its retired employees.

	2022	2021
Accrued benefit obligation, beginning of year	\$ 2,633,900	\$ 2,592,725
Current service cost	120,600	141,775
Actuarial gain	(815,000)	-
Plan curtailment incurred in year	(1,096,600)	-
Interest on accrued benefit obligations	63,600	76,700
Benefits paid during the year	(143,500)	(177,300)
Accrued benefit obligation, end of year	763,000	2,633,900
Unamortized actuarial gain	640,300	950,600
Liability, end of year	\$ 1,403,300	\$ 3,584,500

In the current year, amortization of the actuarial gain of \$1,125,300 was recognized in the statement of operations and accumulated surplus. The remaining unamortized actuarial gain will be amortized over the expected average remaining service life of 11 years.

Effective January 1, 2023, all active Transit employees were also transferred to the Niagara Transit Commission as further described in note 10. In transferring the Transit employees, the accrued benefit obligation decreased by \$1,096,600 as at December 31, 2022 and was recognized as a plan curtailment in 2022. The portion of the unamortized actuarial gains related to the transferred Transit employees was also fully recognized in 2022.

Actuarial valuations are performed on post-employment and retirement benefits to provide estimates of the accrued benefit obligations. These estimates are based on a number of assumptions about future events including interest rates, inflation rates, salary and wage increases, medical and dental cost increases and mortality.

The main actuarial assumptions employed for the valuation are as follows:

The accrued benefit liability for post-employment benefits was determined by actuarial valuation performed as at December 31, 2022 using a discount rate of 4.60% (2021 - 2.90%).

General Inflation - Future general inflation levels, as measured by changes in the Consumer Price Index ("CPI"), were assumed at 2.0% per annum.

Notes to Financial Statements (continued)

Year ended December 31, 2022

2. Post-employment benefits (continued):

Health and dental trend costs – Health care trend rates of 7.30% in 2022, reducing linearly to 4.50% by 2043. Dental care trend rates of 4.50%, are assumed.

Mortality is based on the Canadian Institute of Actuaries' 2014 CPM Public Table with MI-2017 Scale.

The next actuarial valuation is required to be performed no later than January 1, 2025.

3. Long-term liabilities:

(a) The balance of long-term liabilities comprised of debentures with varying maturity dates, reported on the Statement of Financial Position is as follows:

	2022	2021
Long-term liabilities which bear interest at 2.229% per annum	\$ 232,998	\$ 276,686
Long-term liabilities which bear interest at 2.015% per annum	83,000	123,000
Long-term liabilities which bear interest at 1.782% per annum Long-term liabilities which bear interest	976,827	1,080,000
at 3.793% per annum	945,000	-
Balance, end of year	\$ 2,237,825	\$ 1,479,686

(b) Principal payments due over the next five years and thereafter are as follows:

2023 2024 2025 2026 2027 Thereafter	\$ 269,615 274,862 237,586 242,901 248,680 964,181
	\$ 2,237,825

(c) Interest expense on long-term liabilities amounted to \$22,298 (2021 - \$16,938) for the year.

(d) Long-term liabilities represent amounts owing to The Corporation of the City of St. Catharines.

Notes to Financial Statements (continued)

Year ended December 31, 2022

4. Deferred revenue:

	2022	2021	
Balance, beginning of year Contributions received Revenue earned	\$ 922,082 (641,410)	\$ 856,357 767,131 (701,406)	
Balance, end of year	\$ 280,672	\$ 922,082	

5. Accumulated surplus:

	2022	2021
Invested in tangible capital assets Operating reserve funds Amount to be recovered - post-employment benefits Amount to be recovered - long-term liabilities	\$ 38,248,436 1,247,098 (1,403,300) (2,237,825)	\$ 33,907,770 2,805,701 (3,584,500) (1,479,686)
Accumulated surplus, end of year	\$ 35,854,409	\$ 31,649,285

6. Economic dependence:

The Corporation of the City of St. Catharines is obligated to subsidize the Service for any excess of expense over revenue.

7. Related party transactions:

As a formal Commission established pursuant to Provincial legislation, with Council representation, the Service and the Corporation of the City of St. Catharines ("the City") are considered related parties. The City is the sole shareholder of the Service and as such, the Service is consolidated with the City's annual consolidated financial statements. Amounts owing to or from the City are non-interest bearing with no specific repayment terms. Long-term liabilities included in the statement of financial position owing to the City are disclosed in note 3.

The City charges the Service for certain costs on a flat fee basis with some rent charged at a nominal fee. These charges are as follows:

	2022	2021
Data processing Downtown bus terminal rent 2012 First Street Louth land and building lease	\$ 11,394 1 1	\$ 11,394 1 1

Notes to Financial Statements (continued)

Year ended December 31, 2022

7. Related party transactions (continued):

The City provides annual funding as part of the municipal tax levy. In 2022, the City provided \$13,487,933 (2021 - \$13,636,595) in funding. The City also provides grant funding through various Provincial and Federal grants. In 2022, the Service recognized \$10,886,890 (2021 - \$14,557,381) in grant funding from the City.

The Service has recognized the Service's head office location as an asset which is operated under a lease for an indeterminate term at the pleasure of Council with the Corporation of the City of St. Catharines (the "landlord"). The cost assigned to the asset on transition to Public Sector Accounting Standards PS 3150 *Tangible Capital Assets* and recognized in the Services' financial statements is \$7,066,694 (2021 - \$7,066,694), net of accumulated amortization of \$2,963,114 (2021 - \$2,868,891). Amortization expense on the building under capital lease is \$94,223 (2021 - \$94,223) and has been charged to the statement of operations. The leased asset is presented within Tangible Capital Assets on the statement of financial position.

8. Pension agreement:

The Service makes contributions to the Ontario Municipal Employees Retirement System ("OMERS"), which is a multi-employer plan, on behalf of 224 members of its staff. The plan is a defined benefit plan which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay.

Each year an independent actuary determines the funding status of OMERS Primary Pension Plan ("the Plan") by comparing the actuarial value of invested assets to the estimated present value of all pension benefits that members have earned to date. The Plan is a multi-employer plan, any pension plan surpluses or deficits are a joint responsibility of Ontario municipal organizations and their employees. As a result, the Service does not recognize any share of the OMERS pension surplus or deficit. The last available report for the OMERS plan was on December 31, 2022. At that time, the plan reported a \$6.7 billion actuarial deficit (2021 - \$3.1 billion deficit). If actuarial surpluses are not available to offset the existing deficit and subsidize future contributions, increases in contributions will be required in the future.

The amount contributed to OMERS for 2022 was \$1,378,623 (2021 - \$1,299,975) for current service and is included as an expense on the Statement of Operations and Accumulated Surplus.

On January 1, 2022, the yearly maximum pension earnings increased to \$64,900 from \$61,600. The contributions are calculated at a rate of 9.2% (2021 - 9.2%) for amounts up to the yearly maximum pension earnings stated above and at a rate of 15.8% (2021 - 15.8%) for amounts above the yearly maximum pension earnings based on a normal retirement age of 60.

9. Budget information:

The budget data presented in these financial statements is based upon the 2022 budget approved by the Service on December 13, 2021. Amortization and acquisitions of tangible capital assets were not contemplated on development of the budget and, as such were not provided on the statement of changes in net debt.

Notes to Financial Statements (continued)

Year ended December 31, 2022

10. Subsequent event:

Subsequent to year end, the St. Catharines Transit Commission amalgamated with the Niagara Falls Transit, Welland Transit and Fort Erie Transit systems into the Niagara Transit Commission. Effective January 1, 2023 the assets and liabilities of the St. Catharines Transit Commission were transferred to Niagara Transit Commission who effectively will perform all public transportation services for the Niagara Region.

Schedule 1 - Tangible Capital Assets

For the year ended December 31, 2022, with comparative information for 2021

			Cost		ŀ	Accumulated Amortization			
	Balance,			Balance,	Balance			Balance,	Net
	Beginning		Disposals/	End of	Beginning			End of	book
	of year	Additions	Transfers	year	of year	Amortization	Disposals	year	value
Land	\$ 357,225	\$ –	\$ –	\$ 357,225	\$ –	\$ –	\$ –	\$ –	\$ 357,225
Land improvements	923,871	-	-	923,871	715,578	19,645	-	735,223	188,648
Buildings	9,398,453	-	117,756	9,516,209	3,285,527	185,446	-	3,470,973	6,045,236
Structures	2,322,950	66,631	58,455	2,448,036	713,919	139,021	-	852,940	1,595,096
Equipment	5,130,577	-	-	5,130,577	2,785,984	250,261	_	3,036,245	2,094,332
Furniture	55,937	17,717	_	73,654	7,518	5,988	-	13,506	60,148
IT equipment – Conventional	5,885,718	122,300	383,269	6,391,287	3,260,284	822,215	_	4,082,499	2,308,788
IT equipment – Paratransit	322,057	135,711	_	457,768	276,020	43,825	-	319,845	137,923
Vehicles – Conventional	46,595,192	6,336,688	(4,210,154)	48,721,726	28,072,128	2,922,069	4,210,154	26,784,043	21,937,683
Vehicles – Paratransit	1,854,265	174,262	(39,555)	1,988,972	526,626	215,884	39,555	702,955	1,286,017
Service and shuttles	185,346	243,492	-	428,838	39,717	43,868	-	83,585	345,253
Work in progress	559,480	1,892,087	(559,480)	1,892,087	-	-	-	-	1,892,087
December 31, 2022	\$73,591,071	\$ 8,988,888	\$(4,249,709)	\$ 78,330,250	\$39,683,301	\$ 4,648,222	\$ 4,249,709	\$ 40,081,814	\$ 38,248,436
Land	\$ 357,225	\$ –	\$ -	\$ 357,225	\$ –	¢	\$ –	\$ –	\$ 357,225
Land improvements	825,019	φ <u>–</u> 98,852	φ —	923,871	φ <u>–</u> 699,228	μ _φ – 16,350	φ —	 715,578	^{\$} 337,223 208,293
Buildings	9,398,453	50,052	_	9,398,453	3,099,910	185,617		3,285,527	6,112,926
Structures	1,932,049	374,110	16,791	2,322,950	594,606	119,313	_	713,919	1,609,031
Equipment	4,928,449	202,128	10,751	5,130,577	2,537,994	247,990	_	2,785,984	2,344,593
Furniture	11,036	44,901	_	55,937	4,691	2,827	_	7,518	48,419
IT equipment – Conventional	5,000,726	723,740	161,252	5,885,718	2,660,775	599,509	_	3,260,284	2,625,434
IT equipment – Paratransit	322,057			322,057	229,556	46,464	_	276,020	46,037
Vehicles – Conventional	42,982,192	7,947,000	(4,334,000)	46,595,192	30,111,009	2,295,119	(4,334,000)	28,072,128	18,523,064
Vehicles – Paratransit	1,571,254	697,030	(414,019)	1,854,265	758,865	181,780	(414,019)	526,626	1,327,639
Service and shuttles	185,346		(,010)	185,346	13,239	26,478	(,	39,717	145,629
Work in progress	178,043	559,480	(178,043)	559,480			-		559,480
December 31, 2021	\$67,691,849	\$10,647,241	\$(4,748,019)	\$73,591,071	\$40,709,873	\$ 3,721,447	\$ 4,748,019	\$39,683,301	\$33,907,770

Financial Statements of

FIRSTONTARIO ST. CATHARINES PERFORMING ARTS CENTRE BOARD

And Independent Auditor's Report thereon



KPMG LLP Commerce Place 21 King Street West, Suite 700 Hamilton ON L8P 4W7 Canada Tel 905-523-8200 Fax 905-523-2222

INDEPENDENT AUDITOR'S REPORT

To the Members of FirstOntario St. Catharines Performing Arts Centre Board

Opinion

We have audited the accompanying financial statements of FirstOntario St. Catharines Performing Arts Centre Board (the "Entity"), which comprise:

- the statement of financial position as at December 31, 2022
- the statement of operations for the year then ended
- the statement of changes in net assets for the year then ended
- the statement of cash flows for the year then ended
- and notes to the financial statements, including a summary of significant accounting policies and other explanatory information

(Hereinafter referred to as the "financial statements").

In our opinion, the accompanying financial statements, present fairly, in all material respects, the financial position of the Entity as at December 31, 2022, and its results of operations, its changes in net assets and its cash flows for the year then ended in accordance with Canadian Public Sector Accounting Standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *"Auditor's Responsibilities for the Audit of the Financial Statements"* section of our auditor's report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

KPMG LLP, an Ontario limited liability partnership and member firm of the KPMG global organization of independent member firms affiliated with KPMG International Limited, a private English company limited by guarantee. KPMG Canada provides services to KPMG LLP.



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Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

 Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.



Page 3

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusion is based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG LLP

Chartered Professional Accountants, Licensed Public Accountants

St. Catharines, Canada May 24, 2023

Statement of Financial Position

As at December 31, 2022, with comparative information for 2021

	2022	2021
Assets		
Current assets:		
Cash	\$ 1,771,474	\$ 1,499,542
Accounts receivable (notes 9)	259,858	40,814
HST receivable	-	8,060
Due from the City of St. Catharines (note 2)	-	22,147 149,634
Prepaid expenses Inventories (note 3)	225,160	,
Inventories (note 5)	21,330	11,429
	\$ 2,277,822	\$ 1,731,626
Liabilities and Net Assets		
Current liabilities:		
Accounts payable and accrued liabilities (note 9)	\$ 744,919	\$ 483,227
HST payable	25,643	-
Due to the City of St. Catharines (note 2)	2,942	-
Deferred revenue (note 4)	558,046	417,888
Advance ticket sales and donations Deferred grant revenue (note 5)	182,579 173,880	299,450 132,421
Deletted grant revenue (note 5)	1,688,009	1,332,986
	1,000,009	1,332,900
Post-employment benefits (note 6)	38,000	29,700
	1,726,009	1,362,686
Net assets:		
Unrestricted	-	-
Internally restricted:		
Sustainability reserve (note 1(g))	471,695	275,320
Encumbrance reserve (note 1(g))	80,118	93,620
	551,813	368,940
COVID-19 (note 7)		

The accompanying notes are an integral part of these financial statements.

On behalf of the Board:

Director

_____ Director

Statement of Operations

Year ended December 31, 2022, with comparative information for 2021

	2022	2021
Revenue:		
Earned revenue (Schedule 1)	\$ 1,987,407	\$ 455,324
Government grants	624,144	208,879
Municipal investment (Schedule 2)	1,598,263	1,585,334
Fund development	198,831	71,267
Contributions and other (Schedule 3)	995,465	838,183
Cultural Capital Investment Fund revenues (Schedule 4)	126,474	44,089
	5,530,584	3,203,076
Expenses (Schedule 5):		
Administration	1,263,374	1,020,916
Building operations	428,028	430,548
Finance and other	128,841	98,695
Fund development	29,741	2,848
Marketing and box office	591,292	236,963
Office	113,117	86,291
Programming, production and rentals	2,666,845	1,107,086
Cultural Capital Investment Fund expense (Schedule 4)	126,474	44,089
	5,347,712	3,027,436
Excess of revenues over expenses	\$ 182,873	\$ 175,640

Statement of Changes in Net Assets

Year ended December 31, 2022, with comparative information for 2021

	Unres		Encu	<u>iternally Re</u> umbrance Reserve*	Susta	ed ainability Reserve	2022 Total	2021 Total
Net assets, beginning of year Excess of revenues	\$	-	\$	93,620	\$	275,320	\$ 368,940 182.873	\$ 193,300 175,640
over expenses Internal restrictions/transf		2,873 2,873)		(13,502)		- 196,375	-	-
Net assets, end of year	\$	-	\$	80,118	\$	471,695	\$ 551,813	\$ 368,940

*The Encumbrance reserve funds commitments that were not able to be completed during the year and must be carried over to future fiscal periods.

The accompanying notes are an integral part of these financial statements.

Statement of Cash Flows

Year ended December 31, 2022, with comparative information for 2021

		2022		2021
Operating activities:				
Excess of revenues over expenses	\$	182,873	\$	175,640
Changes in non-cash assets and liabilities:	· ·	- ,	,	-,
Accounts receivable	()	219,044)		62,787
HST receivable	```	8.060		15,696
Due from City of St. Catharines		22,147		4,135
Prepaid expense		(75,526)		(71,739)
Inventory		(9,901)		(502)
Accounts payable and accrued liabilities		261,692		134,832
HST payable		25,643		-
Due to the City of St. Catharines		2,942		-
Deferred revenue		140,158		234,768
Advance ticket sales and donations		116,871)		281,508
Deferred grant revenue	,	41,459		35,563
Post-employment benefits		8,300		7,700
Net change in cash from operating activities	2	271,932		880,388
Cash, beginning of year	1,4	499,542		619,154
Cash, end of year	\$ 1,	771,474	\$	1,499,542

The accompanying notes are an integral part of these financial statements.

Notes to Financial Statements

Year ended December 31, 2022

The financial statements of FirstOntario St. Catharines Performing Arts Centre Board (the "Board") were established pursuant to section 196 of the *Municipal Act, 2001* on October 1, 2018 in accordance with By-law No. 2018-177 of the City of St. Catharines. The FirstOntario Performing Arts Centre (PAC) was owned and managed by the City of St. Catharines until December 31, 2019. The Board was established as a Municipal Service Board and began operations on January 1, 2020. Governed under a Relationship Agreement, the Board manages and operates the PAC business, while the City of St. Catharines owns the building and assets related to PAC. The purpose of the Board is to promote, develop and encourage the performing arts in the City of St. Catharines, and to operate PAC and the associated business on an independent and fiscally sound basis.

1. Significant accounting policies:

Significant accounting policies adopted by the Board are as follows:

(a) Basis of presentation and accounting:

The financial statements of the Board are the representation of management and have been prepared in accordance with the Canadian public sector accounting standards including the 4200 standards for government not-for-profit organizations.

The Board follows the accrual method of accounting for revenues and expenses. Revenues are normally recognized in the year in which they are earned and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and/or the creation of a legal obligation to pay.

(b) Government transfers:

Government transfers, including municipal investments, are recognized as revenue in the financial statements when the transfer is authorized, any eligibility criteria are met and a reasonable estimate of the amount can be made except when, and to the extent that, stipulations by the transferor give rise to an obligation that meets the definition of a liability. Government transfers that meet the definition of a liability are recognized as revenue, as the liability is extinguished.

(c) Other revenues:

Other revenues, including ticket sales, fees for services, concessions, rental, advertising and interest income, are reported as revenue in the period earned and collection is reasonably assured.

(d) Inventories:

Inventories are valued at the lower of cost and replacement cost.

Notes to Financial Statements (continued)

Year ended December 31, 2022

1. Significant accounting policies (continued):

(e) Post-employment benefits:

The Board provides certain employee benefits which will require funding in future periods. These benefits include extended health and dental benefits for early retirees. The costs of life insurance and extended health and dental benefits are actuarially determined using management's best estimate of salary escalation, health care cost trends, earned days accumulated for certain employees payable at retirement, long term inflation rates and discount rates.

(f) Deferred revenues:

Deferred revenues, including grant revenues, represent funds collected for which related services have yet to be performed. These amounts will be recognized as revenue in the fiscal year in which the related services are performed.

(g) Internally restricted net assets:

Internally restricted net assets of the FirstOntario St. Catharines Performing Arts Centre Board are as follows:

- i) Encumbrance reserve was established to fund commitments and initiatives that were included as part of the operations of the Board that were not able to be completed during the year and must be carried over to future fiscal periods.
- ii) Sustainability reserve was established as part of the relationship agreement to mitigate the future impact of extraordinary business expenditures and fluctuations in revenues and to take advantage of opportunities.
- (h) Volunteer time:

The value of volunteer time of Board members and of the community volunteers is not reflected in these financial statements as it is difficult to measure these hours.

(i) Use of estimates:

The preparation of financial statements in accordance with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Significant estimates include assumptions used in performing actuarial valuations of liability for future benefits. Actual results could differ from those estimates.

Notes to Financial Statements (continued)

Year ended December 31, 2022

2. Due from/to City of St. Catharines:

The amount due from/to the City of St. Catharines is non-interest bearing and has no fixed repayment terms.

3. Inventories:

Inventories consists of the following:

	2022	2021
Alcohol products Concession products	\$ 2,721 18,609	\$ 8,983 2,446
Total	\$ 21,330	\$ 11,429

4. Deferred revenue:

Deferred revenue relates to funds from the following sources:

	2022	2021
Ticket sales	\$ 352,922	\$ 276,580
Unredeemed gift certificates Sponsorship revenue	76,073 28,591	66,391 14,913
Deposits for rentals Access ticket program (note 10)	75,406 25,054	40,899 19,105
Total	\$ 558,046	\$ 417,888

5. Deferred grant revenue:

Deferred grant revenue relates to funds from the following sources:

	2022	2021
Department of Canadian Heritage Canada Council for the Arts Ontario Presents	\$ 146,852 13,503 13,525	\$ 47,421 85,000 –
Total	\$ 173,880	\$ 132,421

Notes to Financial Statements (continued)

Year ended December 31, 2022

6. Post-employment benefits:

Post-employment benefits are comprised of health and dental benefits, as well as life insurance for permanent full-time retirees retiring on unreduced Ontario Municipal Employees Retirement System (OMERS) pensions up to the age of 65.

The Board recognizes the post-employment benefit costs as they are earned during the year. The Board's obligation under the post-employment provisions of employment agreements will be funded out of current revenue.

The post-employment benefit obligation of 33,000 (2021 – 29,700) for retirement benefits products was determined based on projections from an actuarial report prepared as at December 31, 2022.

	2022	2021
Accrued benefit obligation		
Balance, beginning of year	\$ 29,700	\$ 22,000
Current services costs	6,900	6,900
Actuarial gain	(7,400)	_
Interest on accrued benefit obligation	1,100	800
Balance, end of year	30,300	29,700
Unamortized actuarial gain/loss	7,700	-
Balance, end of year	\$ 38,000	\$ 29,700

Information about the Board's post-employment benefit liability is as follows:

Actuarial valuations are performed on post-employment and retirement benefits to provide estimates of the accrued benefit obligations. These estimates are based on a number of assumptions about future events including interest rates, inflation rates, salary and wage increases, medical and dental cost increases and mortality.

The main actuarial assumptions adopted for the valuation are as follows:

The accrued benefit liability for post-employment benefits was determined by the actuarial valuation performed as at December 31, 2022 using a discount rate of 4.60% (2021 - 2.90%).

General Inflation - Future general inflation levels, as measured by changes in the Consumer Price Index ("CPI"), were assumed at 2.0% per annum.

Health and dental trend rates – Health care trend rates of 7.30% in 2022, reducing linearly to 4.50% by 2043. Dental care trend rates of 4.50%, are assumed.

Mortality is based on the Canadian Institute of Actuaries' 2014 CPM Public Table with MI-2017 Scale.

Notes to Financial Statements (continued)

Year ended December 31, 2022

7. COVID-19:

On March 11, 2020, the World Health Organization characterized the outbreak of a strain of the novel coronavirus ("COVID-19") as a pandemic which has resulted in a series of public health and emergency measures that have been put in place to combat the spread of the virus. These public health and emergency measures have resulted in an economic slowdown, restrictions on public gatherings and activities. Government guidelines have limited the Board's activity and regular operations, including a shutdown for the first two months of 2022. The Board has continued to engage local organizations, artists and other stakeholders in a meaningful manner through the development of community partnerships, grant opportunities and other projects.

Known impacts include the loss of earned and contributed revenues which have been offset by significant cuts in expenditures. By the end of the 2022 fiscal year, the Entity experienced a full return to operations to the point of a full venue capacity, while complying with public health guidelines for public gatherings. The Board was not eligible to apply for certain government COVID-19 relief programs such as the Canadian Emergency Wage Subsidy (CEWS), due to having the designation of municipal service board, which further impacted staffing levels during the pandemic. It remains difficult to reliably estimate the ultimate duration, severity of the consequences and recovery period of COVID-19, as well as the impact on the financial position and results of operations of the Board for future periods.

8. Capital and equipment reserves held by the City of St. Catharines:

As part of the Relationship Agreement with the City of St. Catharines, the Board collects and transfers to reserves held by the City, capital surcharges that apply to ticket sales with the purpose of funding future capital and equipment requirements. Capital reserve activity during the year is as follows:

	2022	2021
Capital reserve, beginning of the year Transfer to equipment reserve Transfer from project surplus Donations Ticket surcharges Project costs incurred	\$ 248,945 - 26,600 42,158 (9,131)	\$ 367,081 (106,541) 394 26,600 14,696 (53,285)
Capital reserve before commitments	308,572	248,945
Less: Commitments	(91,684)	(100,815)
Capital reserve, end of year	\$ 216,888	\$ 148,130

Notes to Financial Statements (continued)

Year ended December 31, 2022

8. Capital and equipment reserves held by the City of St. Catharines (continued):

Equipment reserve activity during the year is as follows:

		2022		2021
Equipment reserve, beginning of the year	\$	148,231	\$	_
Transfer from Capital reserve	•	,	·	106,541
Transfer from project surplus		_		394
Donations		26,600		26,600
Ticket surcharges		42,158		14,696
Equipment reserve, end of year	\$	216,989	\$	148,231

9. Related party transactions:

The Board received the following revenues from the City of St. Catharines, which are recognized at the exchange amount agreed to by the related parties:

	2022	2021
Municipal investment Capital assets transferred Other income Earned revenue	\$ 1,644,838 (46,575) 37,078 21,925	\$ 1,607,857 (22,523) 6,250 8,880
	\$ 1,657,266	\$ 1,600,464

Other income from the City of St. Catharines is made up of contributions toward specific events in line with the Board's mandate and other operational activities in addition to the municipal investment.

As described in Article 5 – Capital Reserves of the Relationship Agreement with the City of St. Catharines, the Board shall establish and apply to every performance ticket sold, excluding film and children's presentations, a capital surcharge for capital replacement purposes. During 2022, the Board generated \$126,474 (2021 - \$44,089) for the Cultural Capital Investment Fund (Schedule 4), and the Board paid this amount to the City of St. Catharines. The amounts are recognized at the exchange amount agreed to by the related parties.

Included in accounts receivable at the end of the year is a receivable from the City of St. Catharines of \$105,025 (2021 - \$17,589).

Included in accounts payable and accrued liabilities at the end of the year is a payable to the City of St. Catharines of \$224,056 (2021 - \$113,112). The amounts due are non-interest bearing with no specified payment terms.

During the year, as part of the relationship agreement with the City of St. Catharines, the Board transferred \$46,575 (2021 - 22,523) in capital assets purchased to the City of St, Catharines.
Notes to Financial Statements (continued)

Year ended December 31, 2022

9. Related party transactions (continued):

The Board offers diverse and curated programs drawing from a variety of local, national and international artists and various art forms.

As part of the Relationship Agreement with the City of St. Catharines, the Board is not charged any rent for use of the building, however, the Board utilizes a portion of the annual investment from the City of St. Catharines to maintain and care for building and equipment. The measurement of the rent is not included in the statement of operations.

10. Access ticket program:

The PAC's access program funds such programs as the ImPACt Education Series. ImPACt offers diverse, affordable tickets priced at \$10 per youth for programming that complements the Ontario Pre-K to Grade 12 curriculum. ImPACt also supports general ticket subsidies for youth.

During the year, access ticket programs activity was as follows:

	 2022
Balance, beginning of the year Donations Ticket surcharges Subsidies issued	\$ 19,105 3,732 3,780 (1,563)
Balance, end of year	\$ 25,054

11. Brock University agreement:

Brock University is a significant partner of the Board. The Marilyn I. Walker School of Fine and Performing Arts, the University's interdisciplinary centre for creative and scholarly activities composed of the Departments of Dramatic Arts, Music and Visual Arts, coordinates with the Board for the use of space and services to execute a multitude of programs and initiatives. The term of the Umbrella Agreement between the City of St. Catharines, Brock University and the Board is 10 years commencing on the date of occupancy of the Performing Arts Centre in September 2015. This Agreement outlines the supportive relationship between Brock University, the City and the Board with regards to the use of facilities and services relating to educational purposes, extra-curricular performances and other projects and partnerships. During the year, revenues associated with this agreement consist of \$827,368 (2021 - \$812,739).

Notes to Financial Statements (continued)

Year ended December 31, 2022

12. Pension agreement:

The Board makes contributions to OMERS, which is a multi-employer plan, on behalf of 19 members of its staff. The plan is a defined benefit plan, which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay.

As at December 31, 2022, OMERS had approximately 559,000 (2021 - 541,000) members. The most recently available OMERS annual report is for the year ended December 31, 2022, which reported that the plan was 95% funded. Contributions were made in the 2022 calendar year at rates ranging from 9.0% to 14.6% depending on the level of earnings. As a result, \$295,560 (2021 - \$218,939) was contributed to OMERS for current service. These contributions are included in the statement of operations under wages and benefits for both administration expenses and programming, production, and rentals expenses.

13. Financial risks:

Liquidity Risk:

Liquidity risk is the risk of the inability of an entity to meets its current obligations from proceeds of current assets. The Board manages its liquidity risk by forecasting cash flows from operations and other activities to ensure it has sufficient available funds to meet current and foreseeable financial requirements.

Credit risk:

Credit risk refers to the risk that a counterparty may default on its contractual obligations result in in a financial loss. The Board is exposed to credit risk with respect to the accounts receivable. The Board manages credit risk as their activities are funded by grants and well-established organizations. An allowance of \$nil (2021 - \$nil) has been estimated for potential credit losses on balances due from unrelated parties.

14. Comparative information:

Certain comparative information have been reclassified to conform with the financial statement presentation adopted in the current year.

Schedule 1 – Earned Revenue

	2022	2021
Ticket sales Fees for services Concession Rental Advertising and other	\$ 1,001,428 452,769 248,253 230,524 54,433	\$ 236,642 129,617 26,555 54,069 8,441
	\$ 1,987,407	\$ 455,324

Schedule 2 – Municipal Investment

	2022	2021
Municipal investment Capital assets transferred (note 9)	\$ 1,644,838 (46,575)	\$ 1,607,857 (22,523)
	\$ 1,598,263	\$ 1,585,334

Schedule 3 – Contributions and Other

	2022	2021
Brock University Agreement (note 11) Other income Interest income	\$ 827,368 125,856 42,241	\$ 812,739 15,746 9,698
	\$ 995,465	\$ 838,183

Schedule 4 – Cultural Capital Investment Fund

	2022	2021
Capital Improvement Fund – Capital Reserve Capital Improvement Fund – Equipment Reserve Arts Development Fund – SCCIP	\$ 42,158 42,158 42,158	\$ 14,696 14,696 14,697
	\$ 126,474	\$ 44,089

Schedule 5 - Expenses

		2022		2021
Administration:				
Wages and benefits	\$	1,239,195	\$	958,362
Equity, diversity and inclusion	·	,,		11,848
HR expenses		8,101		4,981
Advisory services		16,078		45,725
	\$	1,263,374	\$	1,020,916
Building operations:				
Repairs and maintenance	\$	156,339	\$	204,546
Furniture and equipment		52,863		40,831
Utilities		218,826		185,171
	\$	428,028	\$	430,548
Finance and other:				
Bad debt expense (recovery)	\$	91	\$	(18,536)
Insurance	·	32,187		30,157
Professional fees		38,428		45,294
Software and other		58,135		41,780
	\$	128,841	\$	98,695
Fund development:				
Fund development	\$	29,741	\$	2,848
	\$		\$	2,848
Marketing and hav office:				
Marketing and box office: Advisory services	\$	108,481	\$	10,625
Marketing	Ψ	272,683	Ψ	76,641
Bank and credit card fees		72,642		36,619
Outreach and audience development		19,659		7,450
Postage		16,671		8,667
Printing		2,195		884
Software		93,354		91,467
Subscription and memberships		5,607		4,610
	\$	591,292	\$	236,963
Office:				
Conference expenses	\$	10,754	\$	1,630
Business expenses	Ŧ	5,610		4,792
Consulting fees		· _		9,089
Training		14,779		5,494
Internet		39,216		39,216
Communications		15,859		17,687
Staff/volunteer appreciation		6,037		-
Office expenses		20,862		8,383
	\$	113,117	\$	86,291

Schedule 5 – Expenses (continued)

		2022		2021
Dregromming production and rontolog				
Programming, production and rentals:	ф -		•	040.000
Artist fees	-	'03,163	\$	213,086
Celebration of Nations expenses	2	11,159		95,655
Concession supplies and products		87,111		10,908
Show production and event expenses	1	61,593		77,610
Wages and benefits	1,5	03,819		709,827
	\$ 2,6	66,845	\$	1,107,086

Financial Statements

December 31, 2022

Financial Statements

December 31, 2022

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MANAGEMENT REPORT

December 31, 2022

The financial statements of the Niagara District Airport Commission (the "Commission") are the responsibility of the Commission's management and have been prepared in accordance with Canadian public sector accounting standards established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada.

The preparation of financial statements necessarily involves the use of estimates based on management's judgement, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

Commission management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements and reliable financial information is available on a timely basis for preparation of the financial statements. These systems are monitored and evaluated by management.

The Commission meets with management and the external auditors to review the financial statements and discuss any significant financial reporting or internal control matters prior to their approval of the financial statements.

The financial statements have been audited by Crawford Smith & Swallow, Chartered Professional Accountants LLP, independent external auditors appointed by the Commission. The Independent Auditor's Report outlines their responsibilities, the scope of their examination and their opinion on the Commission's financial statements.

Westeinman

Mark Steinman Treasurer

Daniel Pilon CEO



Chartered Professional Accountants LLP

4741 Queen Street Niagara Falls, Ontario L2E 2M2 T 905 356 4200 F 905 356 3410

INDEPENDENT AUDITOR'S REPORT

To the Members of Niagara District Airport Commission

Opinion

We have audited the financial statements of Niagara District Airport Commission (the "Commission"), which comprise the statement of financial position as at December 31, 2022, and the statements of operations, changes in net assets and cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the financial statements present fairly, in all material respects, the financial position of Niagara District Airport Commission as at December 31, 2022, and the results of its operations, and its cash flows and changes in net financial assets for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Commission in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Commission's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Commission or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Commission's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- a) Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- b) Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control.
- c) Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- d) Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Commission's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditors' report. However, future events or conditions may cause the Commission to cease to continue as a going concern.
- e) Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

We also provide those charged with governance with a statement that we have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on our independence, and where applicable, related safeguards.

Green for dine a Ducens

Niagara Falls, Ontario April 5, 2023

CRAWFORD SMITH & SWALLOW CHARTERED PROFESSIONAL ACCOUNTANTS LLP

LICENSED PUBLIC ACCOUNTANTS

NIAGARA DISTRICT AIRPORT COMMISSION STATEMENT OF FINANCIAL POSITION

December 31, 2022

Assets	2022	2021
	\$	2021 S
Current Assets	-	5
Cash and cash equivalents – Note 4	2,821,822	1,835,436
Accounts receivable	47,534	11,584
Sales tax recoverable	63,894	13,358
Prepaid expenses	19,339	22,125
	2,952,589	1,882,503
Capital Assets - Note 8, Schedules 6 and 7	8,395,676	8,394,174
Total Assets	11,348,265	10,276,677
Liabilities and Net Assets		
Current Liabilities		
Accounts payable and accrued liabilities	127,489	141,376
Government remittances payable	10,977	14,829
Deferred revenue	4,581	4,165
	143,047	160,370
Deferred Capital Contributions - Note 5	10,064,994	8,980,353
	10,208,041	9,140,723
Net Assets		
Invested in capital assets	293,004	341,480
Internally restricted - Note 7	548,598	548,598
Unrestricted	298,622	245,876
	1,140,224	1,135,954
Total Liabilities and Net Assets	11,348,265	10,276,677

Signed on behalf of the Commission:

<u>Commissioner</u> <u>Commissioner</u> Commissioner

NIAGARA DISTRICT AIRPORT COMMISSION STATEMENT OF CHANGES IN NET ASSETS

for the year ended December 31, 2022

	Invested in Capital Assets S	Internally Restricted Net Assets * S	Unrestricted S
Balance, Beginning of Year	341,480	548,598	245,876
Excess (Deficiency) of Revenue over			÷.
Expenses for the Year	(48,476)		52,746
Balance, End of Year	293,004	548,598	298,622
		Total	Total
		2022	2021
		\$	S
Balance, Beginning of Year		1,135,954	1,141,707
Excess (Deficiency) of Revenue over			
Expenses for the Year		4,270	(5,753)
Balance, End of Year		1,140,224	1,135,954

* See Note 7

STATEMENT OF OPERATIONS

for the year ended December 31, 2022

	Budget * 2022	Actual 2022	Actual 2021
	\$	\$	\$
Revenue			-
Events	8,000	14,100	13,443
Fuel operations	25,240	28,285	16,719
Landing and parking fees	51,900	79,380	71,412
Miscellaneous income	1,300	2,055	48,280
Leasing income	211,520	209,902	197,847
Municipal grants - Schedule 1	476,790	476,790	463.335
Capital grant transferred to operations			100000
– Note 5	90,000	82,455	89,120
Interest income	17,400	59,524	11,886
	882,150	952,491	912,042
Operating Expenses			
Maintenance, building and			
property - Schedule 2	82,000	107,580	71,518
Maintenance, vehicles and			- 1
equipment- Schedule 3	51,000	83,774	43,848
Operations - Schedule 4	215,380	170,810	205,656
Personnel - Schedule 5	533,770	537,581	548,156
	882,150	899,745	869,178
Operating Income	0	52,746	42,864
Other			
Gain on disposal of capital assets			2,200
Amortization of capital assets -			2,200
Schedules 6 and 7	(565,108)	(562,050)	(557,604)
Amortization of deferred capital	(,, 007)	((227,007)
contributions - Note 5	514,291	513,574	506,787
	(50,817)	(48,476)	(48,617)
Excess (Deficiency) of Revenue over		(10,110)	(+0,017)
Expenses for the Year	(50,817)	4,270	(5,753)

STATEMENT OF CASH FLOWS

for the year ended December 31, 2022

	2022	2021
	\$	S
Operating Activities		
Excess (Deficiency) of revenue over expenses for the year	4,270	(5,753)
Amortization of capital assets	562,050	557,604
Amortization of deferred capital contributions	(513,574)	(506,787)
Gain on disposal of capital assets		(2,200)
Capital grants transferred to operations	(82,455)	(89,120)
Working capital used by operations	(29,709)	(46,256)
Changes in working capital components		
Accounts receivable	(35,950)	16,595
Sales tax recoverable	(50,536)	(6,988)
Prepaid expenses	2,786	4,781
Accounts payable and accrued liabilities	(13,887)	(16,400)
Government remittances payable	(3,852)	12,873
Deferred revenue	416	4,165
	(101,023)	15,026
Funds used by operating activities	(130,732)	(31,230)
Capital Activities		
Proceeds on disposal of capital assets		2,200
Purchases of capital assets	(566,732)	(264,670)
Funds used by capital activities	(566,732)	(262,470)
Financing Activities		
Deferred capital contribution received	1,683,850	320,000
Increase in Cash and Cash Equivalents	986,386	26,300
Cash and Cash Equivalents, Beginning of Year	1,835,436	1,809,136
Cash and Cash Equivalents, End of Year	2,821,822	1,835,436

NIAGARA DISTRICT AIRPORT COMMISSION NOTES TO FINANCIAL STATEMENTS

for the year ended December 31, 2022

Organization

The ownership of the Niagara District Airport was transferred from the Federal Government to the Town of Niagara-on-the-Lake (the "Town") in 1996. The Niagara District Airport Commission (the "Commission"), established in 1959, is entrusted with the control and management of the airport as per an agreement between the Town and the Commission dated September 13, 1996. The City of St. Catharines, the City of Niagara Falls, and the Town of Niagara-on-the-Lake have entered into an Airport Funding Agreement, which expires on December 31, 2026. The agreement established the Commission as a Joint Municipal Services Board under the Municipal Act and authorizes the Commission to hold all airport assets in trust. The Commission is a subsidiary of a municipal enterprise and, as such, is exempt from corporate income taxes.

1. Significant Accounting Policies

The financial statements of the Commission are the representations of management prepared in accordance with Canadian public sector accounting standards. Because a precise determination of many assets and liabilities is dependent upon future events, the preparation of periodic financial statements necessarily involves the use of estimates and approximations. These have been made using careful judgement in the light of available information. The financial statements have, in management's opinion, been properly prepared within reasonable limits of materiality and within the framework of the accounting policies summarized below:

Financial reporting framework

The financial statements of the Commission have been prepared in accordance with Canadian public sector accounting standards for government not-for-profit organizations, including the 4200 series of the standards, as issued by the Public Sector Accounting Board (PSAB for Government NPO's).

Revenue recognition

The Commission follows the deferral method of accounting for contributions. Deferred capital contributions are amounts received for the purchase and maintenance of capital assets. Contributions for the purchase of capital assets are deferred and amortized at a rate corresponding with the amortization rate for the related capital assets. Contributions for maintenance type capital expenditures are recognized as revenue in the period when the expenses are incurred. Other funds received for expenses of future periods are recognized as revenue in the period when the expenses are incurred. Unrestricted contributions, including municipal operating grants, are recognized as revenue when received or receivable if the amount to be received can be reasonably estimated and collection is reasonably assured.

NIAGARA DISTRICT AIRPORT COMMISSION NOTES TO FINANCIAL STATEMENTS

for the year ended December 31, 2022

1. Significant Accounting Policies - continued

Revenue recognition - continued

Unrestricted revenues including fuel operations, events, landing and parking fees and miscellaneous income are recognized as revenue when services are provided or goods are delivered. Rentals from land and office leases are recognized on a straight-line basis over the term of the agreements. Interest income is recognized in the statement of operations when earned.

Financial instruments

The Commission's financial instruments, consisting of cash and cash equivalents, accounts receivable and accounts payable and accrued liabilities, are initially measured at fair value on acquisition and are subsequently measured at amortized cost. Transaction costs and financial fees associated with financial instruments carried at amortized cost are recorded as adjustments to the initial fair value recognized, and amortized over the life of the financial instrument.

Contributed services

The Commission receives contributed services in the form of significant time commitments made by the commissioners in the overseeing of operations. The fair value of such contributed services is not determinable and, therefore, not recognized in the financial statements.

Capital assets and amortization

Purchased capital assets are recorded at cost less accumulated amortization. Contributed capital assets are recorded at fair value at the date of contribution. Expenditures for maintenance and repairs are charged to operating expenses. Betterments that extend the estimated useful life of an asset are capitalized. When a capital asset no longer contributes to the Commission's ability to provide services or the value of future economic benefits associated with the capital asset is less than its net book value, the carrying value of the capital asset is reduced to reflect the decline in the asset's value. Any unamortized deferred capital contribution amount related to the capital asset is recognized in gain or loss on disposal of capital assets in the statement of operations, provided there has been compliance with all restrictions.

NOTES TO FINANCIAL STATEMENTS

for the year ended December 31, 2022

1. Significant Accounting Policies - continued

Capital assets and amortization - continued

Amortization is calculated on a straight-line basis over the estimated useful lives as follows:

Land improvements	10 to 60 years
Buildings	20 to 60 years
Equipment	4 to 40 years
Furniture and fixtures	10 years
Computer equipment	3 to 6 years
Motor vehicles	5 to 20 years
Signs	2 to 20 years
External lighting	10 to 60 years
Linear assets	20 to 60 years

Additions during the year are amortized from the month of acquisition. Disposals are amortized until the month of disposition. Gains or losses on assets sold or otherwise disposed of are included in the statement of operations.

2. Economic Dependence

The Commission receives a significant portion of its revenues and capital funding from the City of St. Catharines, City of Niagara Falls, and the Town of Niagara-on-the-Lake.

3. Budget figures

The budget figures presented on the statement of operations are based on the 2022 operating budget as approved by the Commission. These numbers have not been audited, but are presented for information purposes only. Budget figures have been reclassified to comply with PSAB for Government NPO's reporting requirements.

4. Cash and Cash Equivalents

Cash and cash equivalents are composed of cash on hand, bank deposits available for withdrawal on demand and term deposits with original maturities of one year or less.

	2022	2021
	\$	\$
Operating account	971	15,433
Savings account	270,851	520,003
Term deposits - non-redeemable	1,900,000	750,000
redeemable	650,000	550,000
	2,821,822	1,835,436
	2022	2021
	\$	\$
Cash and Cash Equivalents		
Unrestricted	310,903	359,179
Restricted - unspent deferred capital contributions	1,962,321	927,659
Restricted - internally restricted net assets	548,598	548,598
	2,821,822	1,835,436

5. Deferred Capital Contributions

Deferred capital contributions represent the unamortized amount and the unspent amount of grants received for capital related expenditures. The amortization of capital contributions is recorded in the statement of operations over the useful lives of the related capital assets. The changes in the deferred capital contributions balance for the year are as follows:

Balance, beginning of year	8,980,353	9,258,515
Add: contributions received for capital purposes	1,683,850	320,000
Less: net book value of capital assets disposed during the year	(3,180)	(2.255)
Less: amortization of deferred capital contributions	(513,574)	(506,787)
Less: transferred to operations during the year	(82,455)	(89,12 <u>0)</u>

As at December 31, 2022 there was \$ 1,962,321 (2021 - \$ 927,659) of deferred capital contributions received which was not spent.

Of the \$1,683,850 (2021 - \$ 320,000) received for capital purposes, during the year \$ 325,000 was received from our municipal funding partners and \$ 1,358,850 (2021 - \$ nil) was received from the Federal Government of Canada through the Airport Capital Assistance Program (ACAP).

NOTES TO FINANCIAL STATEMENTS

for the year ended December 31, 2022

6. Employee Future Benefits

The Commission makes contributions to the Ontario Municipal Employees Retirement Fund ("OMERS"), which is a multi-employer plan, on behalf of all its employees. The plan is a defined benefit plan which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay. The OMERS Administration Corporation Board of Directors, representing plan members and employers, is responsible for overseeing the management of the pension plan, including investment of the assets and administration of the benefits. OMERS provides pension services to over 500,000 active and retired members and over 1,000 employers.

Each year an independent actuary determines the funding status of OMERS Primary Pension Plan ("the Plan") by comparing the actuarial value of invested assets to the estimated present value of all pension benefits that members have earned to date. The Plan is a multi-employer plan, any pension plan surpluses or deficits are a joint responsibility of Ontario municipal organizations and their employees. As a result, the Commission does not recognize any share of the OMERS pension surplus or deficit.

The amount contributed to OMERS for 2022 was 33,062 (2021 - 23,723) for current services and is included as an expense on the statement of operations.

On January 1, 2022, the yearly maximum pensionable earnings increased to \$ 64,900 from \$ 61,600 in 2021. The contributions are calculated at a rate of 9.0% (2021 - 9.0%) for amounts up to the yearly maximum pensionable earnings stated above and at a rate of 14.6% (2021 - 14.6%) for amounts above the yearly maximum pensionable earnings.

7. Internally Restricted Net Assets

In May 2017, the Commission approved a motion to transfer \$ 560,000 to internally restricted net assets. Internally restricted net assets are not available for other purposes without approval of the Commission. The purpose of this internally restricted fund is to assist with the funding of future capital expenditures. In the current year 12021 - 10000 mil) was utilized for approved capital expenditures. A cumulative total of 11,402 (2021 - 11,402) has been spent on approved capital expenditures.

NOTES TO FINANCIAL STATEMENTS

for the year ended December 31, 2022

8. Capital Assets

Capital assets disclosed at nominal values

Where an estimate of fair market value could not be made for a capital asset, the asset has been recognized at a nominal value. Nominal values totaling \$ 17 have been assigned to Land (\$ 2), Land Improvements (\$ 4), Buildings (\$ 5), External Lighting (\$ 5) and Signage (\$ 1).

Acquisition of capital assets

During the year, capital assets were acquired at an aggregate cost of \$ 566,732 (2021 - \$264,670).

9. Financial Risks

Transactions in financial instruments expose the Commission to certain financial risks and uncertainties. These risks include:

Credit risk

Credit risk is the risk that a counterparty will be unable to fulfil its obligations on a timely basis or at a reasonable cost. The Commission has accounts receivable which are exposed to credit risk. The Commission monitors, on an ongoing basis, the credit risk to which the Commission is exposed and takes measures to mitigate any risk of loss. Provisions against losses from bad debts are recorded according to credit risk, historical trends, general economic situations and other information. Accounts receivable are net of an allowance for doubtful accounts of \$ 10,123 (2021 - \$ 228). As a result of an increase in accounts receivable, the Commission's exposure to credit risk has increased over the prior year.

Interest rate risk

Interest rate risk is the risk that future cash flows of a financial instrument will fluctuate due to changes in market interest rates. The Commission has term deposits of \$ 2,550,000 (2021 - \$ 1,300,000) that bears interest at fixed rates which will mature over the next fiscal year. Accordingly, the organization is exposed to the effects of fluctuations in market interest rates when these investments are reinvested. As a result of an increase in term deposits, the Commission's exposure to interest rate risk has increased over the prior year.

10. Contractual Rights

Contractual rights are rights to economic resources arising from contracts or agreements that will result in revenue and assets in the future. The Commission's contractual rights arise because of contracts entered into for land and office lease agreements. The amount received in 2022 as a result of these lease agreements was \$ 188,320 (2021 - \$ 183,070) including \$ 4,581 of deferred revenue (2021 - \$ 4,165). The lease agreements include annual CPI increases and expire between November 2022 and August 2037.

NOTES TO FINANCIAL STATEMENTS

for the year ended December 31, 2022

11. Related Party Transactions

Included in the subcontractors expense are fees paid to a commissioner of \$ nil (2021 – \$ 5,000). These transactions were conducted in the normal course of operations and on terms similar to those with arm's length parties. They have been measured at the exchange amount being the amount of consideration established and agreed to by the related parties.

12. Request For Proposal

On September 1, 2021, the Niagara District Airport Commission (NDAC) released a Request for Proposal (RFP) to officially begin the process of finding a third party to operate the Niagara District Airport (NDA). The RFP invited proposals for a partner to enter into a longterm lease for the operations of the airport, located in the Town of Niagara-on-the-Lake.

Through this partnership, the NDAC was seeking to improve the airport's competitiveness and efficiency, while reducing municipal investment in airport operations and maintaining public safety and security. The partner would be expected to facilitate increased infrastructure investments, demonstrate the willingness to strategically grow targeted route development, and shape the airport's role in connecting with community partners.

In 2022, the Niagara District Airport Commission was unable to obtain the required approvals from the relevant municipal councils to proceed further with the RFP process and therefore cancelled the RFP.

13. Comparative Figures

Certain comparative figures have been reclassified to conform with the financial presentation adopted for the current year.

SCHEDULE OF MUNICIPAL OPERATING GRANTS

for the year ended December 31, 2022

	Budget * 2022	Actual 2022	Actual 2021
	\$	\$	S
City of St. Catharines	265,886	265,886	258,388
City of Niagara Falls	175,922	175,922	170,956
Town of Niagara-on-the-Lake	34,982	34,982	33,991
	476,790	476,790	463,335

SCHEDULE OF EXPENSES - MAINTENANCE, BUILDING AND PROPERTY

for the year ended December 31, 2022

	Budget * 2022	Actual 2022	Actual 2021
	\$	\$	S
Building	20,000	25,171	11,270
Property	7,000	3,827	2,340
Runway	55,000	78,582	57,902
	82,000	107,580	71,518

SCHEDULE OF EXPENSES - MAINTENANCE, VEHICLES AND EQUIPMENT

for the year ended December 31, 2022

	Budget * 2022	Actual 2022	Actual 2021
	\$	\$	\$
Equipment	19,000	37,956	17,022
Gas and oil	20,000	29,428	16,171
Vehicles	12,000	16,390	10,655
	51,000	83,774	43,848

SCHEDULE OF EXPENSES - OPERATIONS

for the year ended December 31, 2022

	Budget * 2022	Actual 2022	Actual 2021
	\$	\$	\$
Advertising	2,000	1,434	1,486
Audit	12,000	12,000	12,750
Bad debt		8,730	(3.572)
Bank Charges	600	586	601
Commissioners' expenses	1,000	149	850
Conferences and meetings	5,000	2,831	806
Consulting services	8,000	1,393	2,640
Hydro and heating	28,000	27,810	26,245
Insurance	18,000	21,945	19,564
IT expenses	7,000	7,496	5,915
Legal	20,000	1,452	21,677
Memberships	4,200	3,864	
Miscellaneous	2,500	2,192	3,423
Office and general	12,500	11,601	12,601
Payroll service	2,400	2,400	7,498
Request for proposal expenses - Note 12	50,000	25,755	49,120
Safety management systems	5,500	6,000	6,000
Telephone and communications	12,000	13,394	19,394
Training	7,000	4,530	3,845
Waste management	3,180	3,146	3,113
Water and sewage	14,500	12,102	[1,700
· · · · · · · · · · · · · · · · · · ·	215,380	170,810	205,656

SCHEDULE OF EXPENSES - PERSONNEL

for the year ended December 31, 2022

	Budget * 2022	Actual 2022	Actual 2021
	S	\$	S
Salary and wages	418,360	427,336	416,443
Employee benefits – Note 6	110,410	101,961	87,640
Subcontractors – Note 11	5,000	8,284	44,073
	533,770	537,581	548,156

SCHEDULE OF CAPITAL ASSETS

for the year ended December 31, 2022

		Cos	it	_		Accumulated A	unortization		M .
	Balance, Beginning of Year	Additions	Disposals and Transfers	Balance. End of Year	Balance, Beginning of Year	Amortization	Disposals	Balance, End of Year	Net Book Value
	S	\$		\$	\$	\$	\$	\$	\$
Land Land improvements Buildings Equipment Furniture and fixtures Computer equipment Motor vehicles Signs External Lighting Linear assets	25,437 7,508,975 1,795,466 1,577,160 32,302 49,878 3&8,885 50,155 1,571,109 1,096,459	29.212 25,460 274,885 204,210	(13,310)	25,437 7,508,975 1,824,678 1,589,310 32,302 49,878 663,770 50,155 1,571,109 1,300,669	3,832,592 496,449 514,438 30,664 26,344 172,877 15,611 445,995 249,171	347,722 46,245 62,619 468 5,961 26,665 2,508 42,712 27,150	(10,130)	4,180,314 542,694 566,927 31,132 32,305 199,542 18,119 488,707 276,321	25,437 3,328,661 1,281,984 1,022,383 1,170 17,573 464,228 32,036 1,082,402 _1,024,348
Lincal associ	14,095,826	533,767	(13,310)	14,616,283	5,784,141	562,050	(10,130)	6.336,061	8,280,222
Work in progr <u>ess</u>	82,489	68,014	(35,049)	115.454	<u> </u>				115,454
<u></u>	14,178,315	601,781	(48,359)	14,731,737	5,784,141	562,050	(10,130)	6,336,061	8,395,676

NIAGARA DISTRICT AIRPORT COMMISSION SCHEDULE OF CAPITAL ASSETS

for the year ended December 31, 2021

		 Cos	.t			Accumulated A	mortization		
	Balance, Beginning of Year	Additions	Disposals and Transfers	Balance, End of Year	Balance. Beginning of Year	Amortization	Disposals	Balance, End of Year	Net Book Value
	\$	\$	\$	S	\$	\$	\$	\$	\$
Land	25,437			25,437					25,437
Land improvements	7,385,405	123,570		7,508,975	3,487,075	345,517		3,832,592	3,676,383
Buildings	1,795,466			1,795,466	450,439	46,010		496,449	1,299,017
Equipment	1,555,595	28,219	(6,654)	1,577,160	454.126	64,712	(4,400)	514,438	1,062,722
Furniture and fixtures	32,302	•		32,302	28,816	1,848		30,664	1,638
Computer equipment	43.712	6,166		49,878	19,499	6,845		26,344	23,534
Motor vehicles	364,328	37,213	(12,656)	388,885	161,540	23,993	(12,656)	172,877	216,008
Signs	50,155			50,155	13,103	2,508		15,611	34,544
External Lighting	1,567,109	4,000		1,571,109	403,437	42,558		445,995	1,125,114
Linear assets	1,088.909	7,550		1.096.459	225,558	23,613		249,171	847,288
	13,908,418	206,718	(19,310)	14,095,826	5,243,593	557,604	(17,056)	5,784,141	8,311,685
Work in progress	24.537	57,952		82,489					82,489
	13,932,955	264,670	(19,310)	14,178,315	5,243,593	557,604	(17,056)	5,784,141	8,394,174

Financial Statements of Canada Games Park

December 31, 2022

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Deloitte.

Deloitte LLP 5500 North Service Road Suite 700 Burlington ON L7L 6W6 Canada

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Independent Auditor's Report

To the Consortium Partners of Canada Games Park

Opinion

We have audited the financial statements of Canada Games Park (the "Park"), which comprise the statement of financial position as at December 31, 2022, and the statements of operations and changes in net debt, and cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies (collectively referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Park as at December 31, 2022, and the results of its operations, change in net debt, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards ("Canadian GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Park in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Park's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Park or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Park's financial reporting process.

Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian GAAS will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian GAAS, we exercise professional judgement and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Park's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Park's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Park to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Deloitte LLP

Chartered Professional Accountants Licensed Public Accountants April 19, 2023

Canada Games Park

Statement of financial position As at December 31, 2022

	Notes	2022 \$
Financial assets Cash Accounts receivable	3	173,553 <u>375,773</u> 549,326
Liabilities Accounts payable and accrued liabilities Deferred revenue	4 5 -	394,038 210,609 604,647
Net debt		(55,321)
Non-financial assets Tangible capital assets Prepaid expenses	Schedule 1	101,769,472 13,695 101,783,167
Accumulated surplus	8	101,727,846

The accompanying notes are an integral part of the financial statements.

Approved by the Board

_____, Director

_____, Director

Canada Games Park

Statement of operations Year ended December 31, 2022

	Notes	2022 Actual \$
Revenues Rental Concessions and catering Advertising and other Contributions Contributed tangible capital assets Expenses	2	652,595 76,045 9,019 1,325,151 103,345,536 105,408,346
Amortization expense Bank fees Communications Concessions and catering Furniture and equipment Information technology Insurance Management fees Marketing Office expenses Professional fees Repairs and maintenance Security Utilities Wages, salaries and benefits		1,888,002 3,003 9,598 38,088 37,564 4,269 126,698 126,000 6,479 8,658 22,000 285,584 47,216 444,600 <u>632,741</u>
Annual and accumulated surplus		<u>3,680,500</u> <u>101,727,846</u>

The accompanying notes are an integral part of the financial statements.

	2022 Actual \$
Annual surplus	101,727,846
Acquisition of tangible assets	(311,938)
Contributed tangible assets	(103,345,536)
Amortization of tangible capital assets	1,888,002
Change in prepaid expenses	(13,695)
Change in net debt, and net debt, end of year	(55,321)

The accompanying notes are an integral part of the financial statements.

Canada Games Park Statement of cash flows Year ended December 31, 2022

	\$_
Operating activities Annual surplus Items not involving cash Amortization of tangible capital assets	101,727,846
Contribution of tangible capital assets Change in non-cash assets and liabilities: Accounts receivable	1,888,002 (103,345,536) (375,773)
Prepaid expenses Accounts payable and accrued liabilities Deferred revenue	(13,695) 394,038 210,609
Net change in cash from operating activities Capital activities	485,491
Acquisition of tangible capital assets Net change in cash from capital activities	<u>(311,938)</u> (311,938)
Increase in cash, and cash, end of year	173,553

The accompanying notes are an integral part of the financial statements.

Canada Games Park (the "Park") is a newly constructed, multi-purpose sports facility located in Thorold, Ontario, consisting of a new Sport and Ability Centre with two arenas, a quadruple gym, indoor track, fitness facilities and office space, and an outdoor sport complex with beach volleyball courts and a new athletics facility. Construction of the Park was initiated by the Canada Summer Games Host Society and taken over by the Regional Municipality of Niagara in 2021. The Park, which commenced operations on January 1, 2022, is constructed on land owned by and leased from Brock University for \$1 per year, and was substantially complete on February 7, 2022. On this date, the asset was transferred to the Canada Games Park Consortium. The ownership of the Park is shared equally by Brock University, the City of St. Catharines, the City of Thorold and the Regional Municipality of Niagara, under a Consortium and Co-Tenancy Agreement. The Region of Niagara does not participate in the revenues or operating expenses of the Park, with the exception of property insurance. Revenues and operating costs are shared by the participating consortium members, Brock University, the City of St. Catharines and the City of Thorold in equal one-third (1/3) shares.

1. Significant accounting policies

The financial statements of Canada Games Park (the "Park") are prepared by management in accordance with Canadian public sector accounting standards ("PSAS") as recommended by the Public Sector Accounting Board ("PSAB") of the Chartered Professional Accountants of Canada ("CPA Canada").

Significant accounting policies adopted by the Park are as follows:

(a) Basis of accounting

The Park follows the accrual method of accounting for revenues and expenses. Revenues are recognized in the year in which they are earned and measurable. Expenses are recognized as they are incurred and measurable as a result of a receipt of goods and services and/or the creation of legal obligation to pay.

The financial statements exclude reserve funds held in trust by the Region of Niagara (Note 7).

(b) Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

(i) Tangible capital assets

Tangible capital assets are recorded at cost which includes amounts that are directly attributable to the acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets, are amortized on a straight line basis over their estimated useful lives as follows:

Asset	Useful Life - Years
Land Improvements	20
Building and building improvements	10
Machinery and equipment	5 - 15
Water and wastewater infrastructure	50
Road's infrastructure	25
Furniture and fixtures	10
Information technology	5

One half of the annual amortization is charged in the year of acquisition and in the year of disposal. Assets under construction are not amortized until the asset is in service. Gains and/or losses on the disposal of an asset are recorded on the Statement of Operations as gain/loss on disposal of tangible assets.

1. Significant accounting policies (continued)

- (b) Non-financial assets (continued)
 - (ii) Contributions of tangible capital assets

Tangible capital assets received as contributions are recorded at their fair market value at the date of receipt and are recorded as revenue.

(c) Revenues

Revenues, including rentals, concessions, catering, and advertising, are reported as revenue in the period earned and collection is reasonably assured. Unrestricted contributions are recorded in the period received. Restricted contributions are deferred and recognized as revenue in the same fiscal periods in which the related expenses are incurred.

(d) Deferred revenue

Deferred revenue represents payments received in advance for rentals scheduled in a future period and funding received from participating Consortium partners for building deficiencies, equipment and supplies required to open and operate the facility. These amounts will be recognized as revenue in the periods in which the rentals occur or the related expenses are incurred.

(e) Use of estimates

The preparation of the financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the year. Accounts subject to significant estimates include tangible capital assets, contributed tangible capital assets and accrued liabilities. These estimates and assumptions are based on management's best information and judgement and may differ significantly from actual results.

2. Related party transactions

Transactions with related parties are measured at the carrying amount. During the year, the Park recorded the following transactions with related parties:

Revenue

-	Brock University \$	City of St. Catharines \$	City of Thorold \$	Region of Niagara \$	2022 Total \$
Rentals	148,190	58,960	90,785	2000-00	297,935
Contributions Operating deficit Property insurance Start up costs Deferred contributions_	276,773 27,768 112,810 (51,557) 365,794 513,984	276,773 27,768 112,810 (51,557) 365,794 424,754	276,773 27,768 112,810 (51,557) 365,794 456,579	27,769 	830,319 111,073 338,430 (154,671) 1,125,151 1,423,086

2. Related party transactions (continued)

Revenue (continued)

In addition to related party contributions of \$1,125,151, total contributions on the Statement of Operations of \$1,325,151 include a \$200,000 capital contribution from ASM Global, the Park's independent operator, to be used at the discretion of the Consortium for any purpose related to improving the Park.

Participating consortium members contributed \$830,319 (\$276,773 each) to fund an anticipated 2022 operating deficit.

Each of the participating consortium partners has an accounts receivable balance (see note 3) and contributed \$338,430 (\$112,810 each) to the Park to fund initial costs incurred to effectively open and commence operations of the Park, of which \$183,759 was expended in 2022. The remaining \$154,671 balance is carried forward for use in 2023 (note 5).

The Canada Games Park facility was transferred from the Region of Niagara upon substantial completion at the estimated market value of \$103,345,536.

3. Accounts receivable

Accounts receivable is comprised of the following:

	2022
	\$\$
Facility rentals	78,849
Related party	
Brock University	157,285
City of St. Catharines	45,404
City of Thorold	45,054
Employee uniforms	1,256
Harmonized Sales Tax recoverable	48,050
	375,897
Less: allowance for doubtful accounts	(124)
	375,773

4. Accounts payable and accrued liabilities

The Park operates on a shared services model for management and administrative support, in conjunction with the Meridian Centre, owned by the City of St. Catharines. A portion of relevant expenditures incurred by the Meridian Centre are allocated to Canada Games Park.

Accounts payable and accrued liabilities are comprised of the following:

	2022 \$
Accounts payable	159,774 194,103
Accrued expenses Due to City of St. Catharines	40,161
	394,038

5. Deferred revenue

The contributions relating to startup costs of \$338,430 (\$112,810 per contributing partner) were received from the applicable members in April 2022. The startup contributions are to be used to effectively open and commence operations. During the year \$183,760 of startup costs were incurred. The unused amount of startup contributions of \$154,670 is reported as deferred revenue and will be recognized as contribution revenue when related expenses are incurred (Note 5).

Deferred revenue is comprised of the following:

	2022
	\$
Prepaid facility rentals	55,939
Deferred contributions - start-up/deficiency expenses	154,670
	210,609

6. Budget

As the budget was not formally approved by the Consortium Management Committee, no budget figures have been presented in these financial statements.

7. Capital reserve held by the Regional Municipality of Niagara

As part of the Consortium and Co-tenancy Agreement between the Corporation of the City of St. Catharines, the Corporation of the City of Thorold, the Regional Municipality of Niagara and Brock University, each party will deposit on each anniversary date of project completion, it's proportionate share (25%) of an amount equal to 1.5% of the initial hard costs of constructing the Park, to be indexed annually based on the RSMean Construction Index, to be held in a trust account in the name of the parties. The reserve fund is held in trust by the Regional Municipality of Niagara and is allocated interest at the average annual portfolio rate of the Region's investment portfolio based on the reserve funds monthly balance. The Region will distribute funds to the Park's operator to execute capital works in alignment with approved budgets and minutes from the Consortium Partners. Capital reserve activity during the year is as follows:

	Brock University \$	City of St. Catharines \$	City of Thorold \$	Region of Niagara \$	2022 Total \$
Capital reserve, beginning of year		_	_	_	_
Contributions	369,000	369,000	369,000	369,000	1,476,000
	369,000	369,000	369,000	369,000	1,476,000

Initial contributions were made late in 2022, therefore no interest has been allocated as at December 31, 2022. Each of the four Consortium partners contributed \$369,000 to the 2022 \$1,476,000 capital reserve.

8. Accumulated surplus

Accumulated surplus consists of the following:

	2022 \$
Investment in tangible capital assets Operating fund	101,769,472 (41,626)
Accumulated surplus, end of year	101,727,846

9. Economic dependence

The Park receives a significant portion of its revenues from Brock University, the City of St. Catharines, and the City of Throld. In addition, as participating Consortium partners, these parties are obligated to subsidize the Park for any excess of expense over revenue.

Canada Games Park

Schedule 1 - Tangible Capital Assets As at December 31, 2022

	Cost			Accumulated Amortization					
	Balance, beginning of year	Additions / Transfers	Disposals	Balance, end of year	Balance, beginning of year	Amortization expense	Disposals	Balance, end of year	Net book value end of year
	\$	\$	\$	\$	\$	\$	\$	\$	\$
Land Improvements		19,332,457		19,332,457	-	382,535		382,535	18,949,921
Building and Building Improvements	_	75,763,911	_	75,763,911	_	1,196,668	-	1,196,668	74,567,243
Machinery & Equipment	_	2,143,800	_	2,143,800	_	117,475	-	117,475	2,026,325
Water and Wastewater Infrastructure	_	2,620,643	_	2,620,643	_	19,728	—	19,728	2,600,915
Roads Infrastructure	_	1,894,677	_	1,894,677		33,949		33,949	1,860,728
Furniture and Fixtures	_	731,140	_	731,140	_	32,752	_	32,752	698,388
Information Technology	_	1,170,847		1,170,847		104,895		104,895	1,065,951
Total December 2022		103,657,474		103,657,474		1,888,002		1,888,002	101.769.472